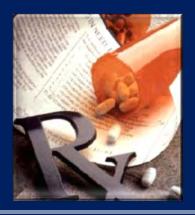
# EXHIBIT 5



# PRESCRIPTION DRUG TRAFFICKING & ABUSE TRENDS



November 16-17, 2013
Pharmacy Diversion Awareness Conference (PDAC)
Louisville, KY

Alan G. Santos, Associate Deputy Assistant Administrator, Operations Division, Office of Diversion Control, U.S. Drug Enforcement Administration



## Disclosure Information

I have no financial relationships to disclose!!



# Rx Trends Outline

- Scope of the Problem
- The Costs
- > What People are Abusing
- ➤ The "CSA" Checks & Balances
- Where People are Getting Their Drugs (Evolution of Problem & Pill Mills)



# **OBJECTIVES**

1. Identify current trends in pharmaceutical controlled substance abuse.

2. Describe the impact pharmacy diversion has on communities.



# Case: 1:17-md-02804-DAP Doc #: 2815-5 Filed: 10/14/19 6 of 228. PageID #: 424395 PRE-TEST

- What is the most commonly prescribed controlled substance in the U.S.?
  - a. Oxycodone
  - b. Methylphenidate
  - c. Hydrocodone/APAP
  - d. Alprazolam



# PRE-TEST

2. Name four common methods of diversion.



#### PRE-TEST

- 3. What combination of drugs is referred to as the "trinity"?
- A) Hydrocodone, alprazolam, and carisoprodol
- B) Promethazine with codeine, methylphenidate and carisoprodol
- C) Hydromorphone, carisoprodol and buprenorphine
- D) Methadone, diazepam and tramadol



# Prescription Drug Abuse & Trafficking Trends

#### <u>OR</u>

# Responding to America's Prescription Drug Abuse Crisis

"When Two Addictions Collide"



## SCOPE OF THE PROBLEM



# Mayo Clinic Study on Prescription Drugs



- The three most common types of prescriptions are antibiotics, antidepressants, and painkiller opioids
- 70% of Americans are taking at least one prescription drug
- More than 50% are on at least two prescriptions



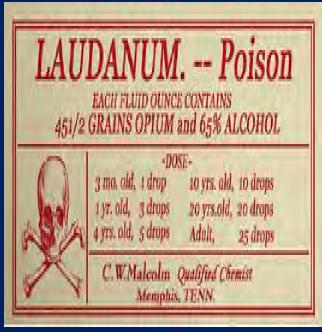
#### Not a New Problem ....



Landanum is no more dangerous than many of the preparations sold as soothing syrups; it has the saving grave of the "poison" intel. (By courlesy of the Committee on Interelate and Foreign Commerce.)

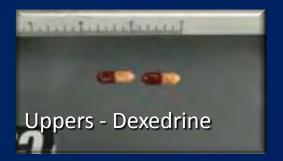








# Case: 1:17-md-02804-DAP Doc #: 2815-5 Filed: 10/14/19 13 of 228. PageID #: 424402 $\frac{1960}{70s} = \frac{1960}{80s} = \frac{10}{80s} = \frac{10}{8$













Oxycodone/APAP



"Ts and Blues"





"Fours and Doors"



#### OxyContin





In 2010, approximately 38,329 unintentional drug overdose deaths occurred in the United States, one death every 14 minutes.

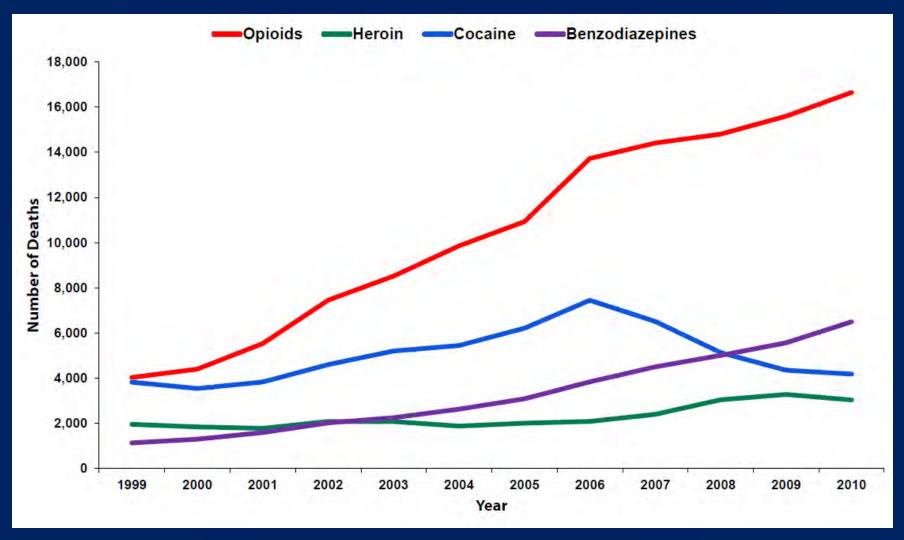
Of this number, 22,134 of these deaths were attributed to Prescription Drugs (16,651 attributed to opioid overdoses/ 75.2 %).

Prescription drug abuse is the fastest growing drug problem in the United States.

Source: CDC Drug Overdose Deaths in the United States, 2010 (October 2012)

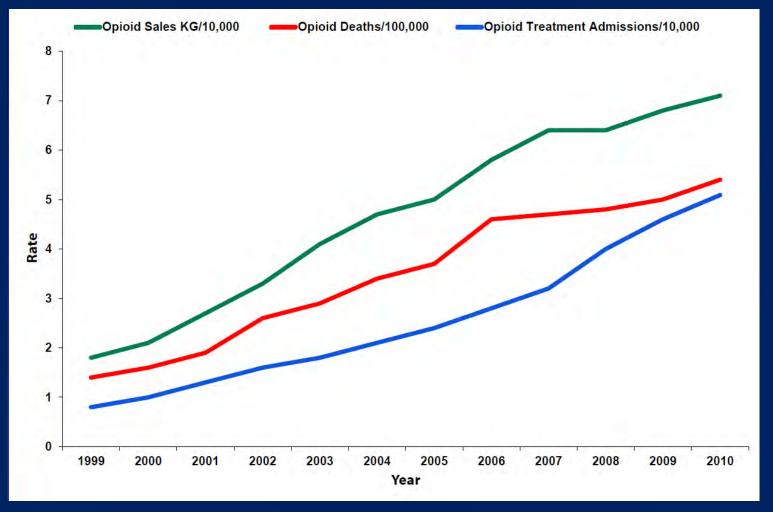


# U.S. Drug Overdose Deaths by Major Drug Type, 1999-2010





# U.S. Rates of Opioid Overdose Deaths, Sales, and Treatment Admissions, 1999-2010





# Case: 1:17-md-02804-DAP Doc #: 2815-5 Filed: 10/14/19 18 of 228. PageID #: 424407 $Today's\ Perfect\ Storm$

• Industry is producing a wider variety of controlled substance pharmaceuticals

• Use of Medicare / Medicaid or insurance to fund drug habits

• The Information / Electronic era (i.e., web sites such as Erowid & Bluelight, social networking, blogging, twitter, text messaging, & chat rooms for instant exchanges of information)



#### 2010 Current Users (Past Month) 2011

ANY ILLICIT DRUG: 22.6 million MARIJUANA: 17.4 million **PSYCHOTHERAPEUTIC** DRUGS: 7 million COCAINE: 1.5 million

Methamphetamine 353,000

Heroin: 239,000

ANY ILLICIT DRUG: 22.5 million MARIJUANA: 18.1 million **PSYCHOTHERAPEUTIC** DRUGS: 6.1 million COCAINE: 1.4 million Methamphetamine 439.000 Heroin: 281,000



# Prescription Drug Abuse

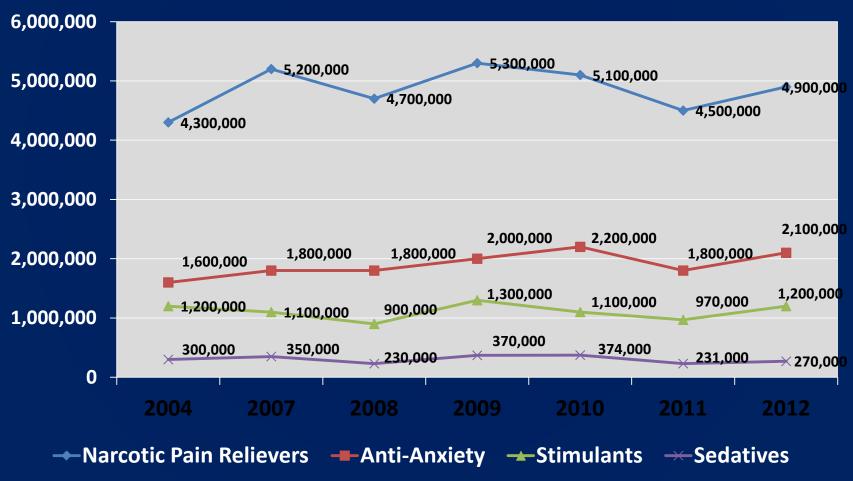
More Americans abuse prescription drugs than the number of:

Cocaine, Hallucinogen, Methamphetamine & Heroin abusers

#### COMBINED!!

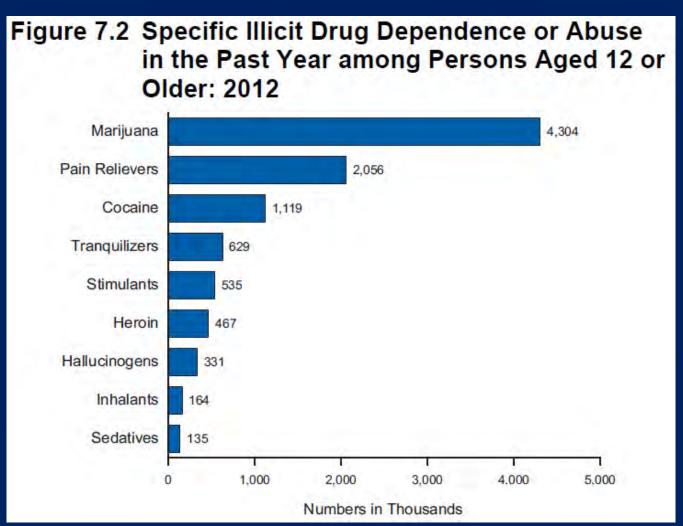


## Scope and Extent of Problem: Past Month Illicit Drug Use Among Persons Aged 12 or Older





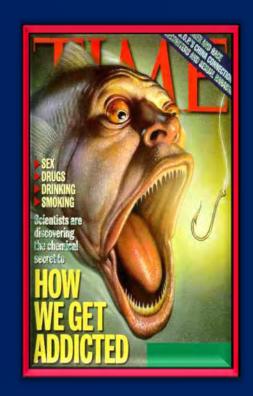
# Past Year Initiates 2012 – Ages 12 and Older





#### National Abuse Facts

- In 2012, there were 2.4 million persons aged 12 or older who used psychotherapeutics non-medically for the first time within the past year, approximately 6,700 new initiates per day.\*
- ➤ One in four teens (24%) reports having misused a prescription drug at least once in their lifetime (up from 18% in 2008 to 24% in 2012), which translates to about 5 million teens. That is a 33% increase over a five-year period.

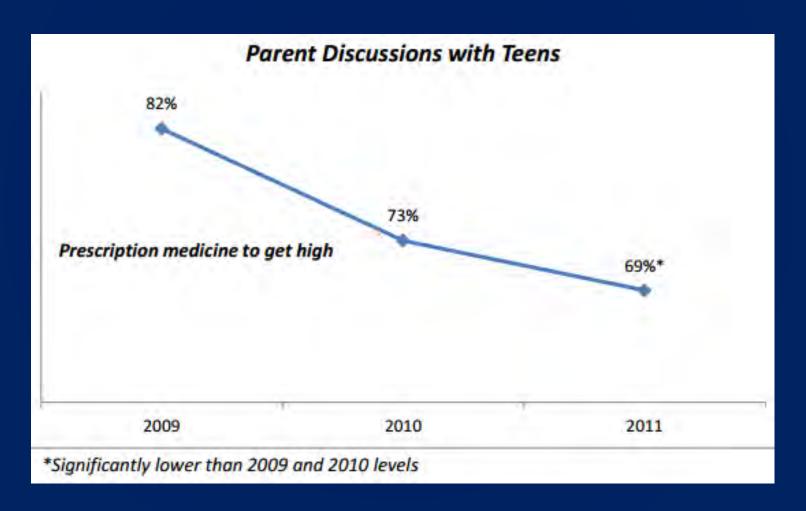


2.2.



## Parents & Their Attitudes

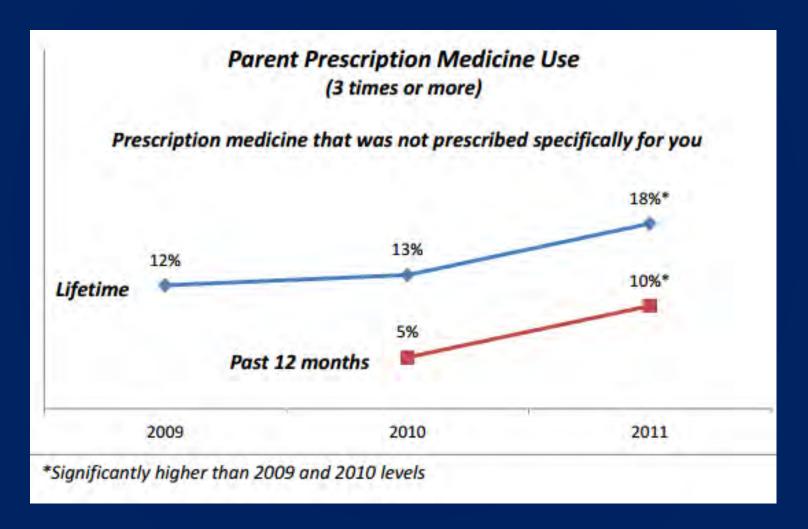
Parents are not discussing the risks of abusing prescription drugs





## Parents & Their Actions

Parents and their abuse of prescription drugs



# DEA BURNESS OF THE STREET OF T

## Where do kids get their information from?





## Popularizing Controlled Substances Abuse



Case: 1:17-md-02804-DAP Doc #: 2815-5 Filed: 10/14/19 28 of 228. PageID #: 424417

# Westchase teachers learn a lesson: Say 'no' to mints in pill bottles



#### One of the mint-filled pill bottles distributed to some fourth graders at Westchase Elementary.

By JOSÉ PATIÑO GIRONA | The Tampa Tribune

Published: February 8, 2010

What two fourth-grade teachers at Westchase Elementary School apparently thought was a creative way to calm students about to take the FCAT made at least one caregiver fear the teachers were sending a different message – that taking drugs while under stress is OK.

Sandy Young walked into her grandson's fourth-grade classroom last Thursday and saw pill bottles on each students' desk. Her mind raced with questions and thoughts of disbelief.

Young said she immediately questioned Westchase Elementary fourth-grade teacher Beth Watson about the pill bottles, which were filled with pieces of small mint candy.

"She said it was nothing but some mints; it was just something special for the kids, for the FCAT to mellow them out," Young said.

Young said she was shocked and speechless and walked out of the room when Watson started the students on a math assignment.

Young said the pill bottles go against the lessons of teaching children to say no to drugs.

"We turn around and we have our teachers giving them drugs," said Young, 60, of Tampa. "I don't care if it's mints or not. ... If it's in a prescription bottle, it's a drug."

Young said the bottle reads in part: "Watson's Whiz Kid Pharmacy. Take 1 tablet by mouth EVERY 5 MINUTES to cure FCAT jitters. Repeated use may cause craft to spontaneously ooze from pores. No refills. Ms. (Deborah) Falcon's authorization required."

The school received one complaint since pill bottles were distributed on Thursday, said Linda Cobbe, a school district spokeswoman. It's believed only two fourth-grade teachers at the school distributed the pill bottles.

The principal met with the students on Monday to confirm the pill bottles contained mints that were safe to eat. The students were asked to dump the mints in a separate container and the pill bottles were thrown away, Cobbe said.

She said the bottle idea was tied to the children's book the students recently read, "George's Marvelous Medicine," about a boy who concocts potions to try to change the disposition of his cranky grandmother.

The teachers were just trying to use a creative way to get across to the students not to be stressed with the FCAT writing examination that will be administered to fourth-, eighth- and 10th-graders beginning today, Cobbe said.

"Elementary teachers do creative things to make learning fun," Cobbe said.

The teachers won't be disciplined, and it wasn't their intention to promote drug use, Cobbe said.

"I know that is not the intent of the teachers," Cobbe said. "That is not the outcome they would wish for."

Young said her grandson has been at Westchase Elementary for a year, and she hasn't had any complaints. But this experience has soured her.

It concerns her that now someone might hand her grandson a pill bottle with drugs and he might think it's OK to consume its contents.

"We as parents and grandparents have to drill it into them that this is unacceptable and hope and pray that they don't accept drugs from someone else," Young said.





Home

Money

Sports

Life

lech

Coll. Football

Coll. Basketball

#### Wrestler Benoit's doctor gets 10 years in prison

Updated 5/12/2009 2:34 PM I Comment

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da Enlarge

WWWE VIB AP

Wrestler Chris Benoit strangled his wife and 7-yearold son, then hung himself in a June 2007 murdersuicide. Benoit's personal doctor Phil Astin was sentenced to 10 years in prison on Tuesday for illegally distributing prescription drugs to patients.

NEWNAN, Ga. (AP) - The personal doctor to a professional wrestler who killed himself. his wife and their 7-year-old son was sentenced to 10 years in prison Tuesday for illegally distributing prescription drugs to patients.

Dr. Phil Astin, 54, had pleaded guilty Jan. 29 to a 175-count federal indictment.

Prosecutors said Astin prescribed painkillers and other drugs to known addicts for years. They said at least two of Astin's patients died because of his lax oversight of what medicines they were taking. However, the indictment was unclear about whether Chris Benoit, a wrestler for Stamford, Conn.based World Wrestling Entertainment, was one of the two.

"I take full responsibility," Astin told the judge Tuesday. "I am sorry I hurt so many lives. I was thinking that I was looking after my patients."

U.S. District Judge Jack Camp said there was no doubt Astin tried to help hundreds of patients at his western Georgia clinic. But the judge said he could not overlook Astin's misconduct.

"The fact that two people did die outweighs other conditions

that I must consider," Camp said.

A federal investigation found Astin wrote prescriptions without conducting physical exams and sometimes gave patients as many as four simultaneous prescriptions for Percocet. He also prescribed "cocktails" of drugs like Percocet, Oxycontin, Vicodin and Adderall.

"Medical doctors know that after a period of time, if the prescriptions are not working, you get them off," Assistant U.S. Attorney John Horn said during the hearing.

Investigators cited one case in which an unidentified female patient began receiving a combination of drugs that included Xanax from Astin in 2002. She died in June 2007, the same month authorities found Benoit and his family dead in their suburban Atlanta home.



#### Case. 1.17-mu-02004-DAP DOC#. 2015-5 Fileu. 10/14/19 30 01 220. Payend #. 4244

#### Rush Limbaugh Arrested On Drug Charges

Rush Limbaugh and prosecutors in the long-running prescription fraud case against him have reached a deal calling for the only charge against the conservative commentator to be dropped without a guilty plea if he continues trea

Limbaugh turned himself in to authorities on a warrant filed Friday charging him v Barbera, a spokeswoman for the Palm Beach County Jail. He and his attorney Rc and fingerprinted and he posted \$3,000 bail, Barbera said.

Prosecutors' three-year investigation of Limbaugh began after he publicly acknow rehabilitation program. They accused Limbaugh of "doctor shopping," or illegally learning that he received about 2,000 painkillers, prescribed by four doctors in six

Limbaugh, who pleaded not guilty Friday, has steadfastly denied doctor shopping complies with court guidelines.

#### Rangers' Boogaard died of alcohol. oxycodone mix

Updated 5/20/2011 11:09 PM I

MINNEAPOLIS (AP) - The death of New York Rangers enforcer Derek Boogaard was an accident, due to a toxic mix of alcohol and the powerful painkiller oxycodone.

The Hennepin County Medical Examiner announced Boogaard's cause of death Friday, saying it was unclear exactly when the 28-year-old died. Boogaard was found dead in his Minneapolis apartment last

nths after he sustained a

concussic May 08, 2012

Experts say mixing alcohol and medicines can cause dangerous reactions. Drinking alcohol while taking strong painkillers like

his passion for the game, his teammates,

and his community work was unstoppable."

oxycodone can result in breathing problems and increase the risk of an overdose, according to the National Institute on Alcohol Abuse and Alcoholism.

The family thanked the Rangers, Minnesota Wild, the NHL and the NHLPA for "supporting Derek's continued efforts in his battle."

"Regardless of the cause, Derek's passing is a tragedy," NHL spokesman Frank Brown said in an email. The Rangers and Wild had no comment.

Boogaard's agent, Ron Salcer, said it has

#### Coheed and Cambria Bassist Arrested Before Gig

Originally posted Jul 10th 2011 5:18 PM PDT by TMZ Staff

Michael Todd, the bassist for the band Coheed and Cambria, was arrested for armed robbery after he allegedly held up a Walgreens by claiming he had a bomb ... and this all went down right before they played a show!

Friday, June 3, 2011

#### Michael Baze accidentally overdosed

LOUISVILLE, Ky. -- Jockey Michael Baze, who won more than 900 horse races in a nine-year career, died from an accidental overdose of cocaine and prescription pain medicine at Churchill Downs, the coroner's office said Friday.

The 24-year-old Baze was pronounced dead on May 10. His body was found in his vehicle near the stables at the famed Louisville track.

Jefferson County Deputy Coroner Jim Wesley said the cause of death was multiple substance intoxication. Significant amounts of cocaine and the pain medication oxymorphone were found in Baze's system, said Wesley, citing toxicology results.

Baze was facing a drug possession charge at the time of his death. The week he died, he was scheduled to appear at a preliminary hearing on a charge of first-degree possession of cocaine. He also w

Baze was arrested last Novembe to the arrest warrant.

His mother, Teri Gibson, said the

"I honestly thought he was not d

Baze was remembered for his kir

Churchill Downs spokesman Joh who rode only briefly at Churchi

Hall of Fame rider Mike Smith n asleep.

#### Jack Camp, Senior Federal Judge, Arrested On Drug, **Gun Charges**

ATLANTA — A veteran federal judge faces drug and firearms charges after an exotic dancer at an Atlanta strip club told authorities he used cocaine, marijuana and other illegal drugs with her.

Senior U.S. District Judge Jack T. Camp was arrested Friday minutes after he handed an undercover law enforcement agent \$160 for cocaine and Roxycodone, a narcotic pain medication, that he intended to use with the exotic dancer, authorities said in a court document released Monday. They said they also found two firearms in the front seat of his vehicle.

Camp, 67, who has presided over some high-profile cases, was released Monday on a \$50,000 bond. His attorney, William Morrison, said after a brief hearing that the judge intends to plead not guilty. Morrison said Camp would probably take a leave of absence and would not preside over any more cases until the charges are resolved.

Thomas Kinkade cause of death: alcohol. Valium

Recommend 71 By Ann Oldenburg, USA Updated 2012-05-08 7:18

An autopsy has concluded that Thomas Kinkade's death was caused by an accidental overdose.

NBC Bay Area News reported late Monday that the Santa Clara County medical examiner's autopsy is complete and reveals that



Kinkade died April 6 at his California home from a combination of alcohol and prescription drugs. He was 54.

29







Russell Jones, aka Ol' Dirty Bastard November 13, 2004



Kenneth Moore, aka Big Moe October 14, 2007



Brittany Murphy December 20, 2009



Anna Nicole Smith February 8, 2007



Heath Ledger January 22, 2008

# **DEATHS**



Leslie Carter January 31, 2012



Ken Caminiti October 10, 2004



Whitney Houston February 11, 2012



Derek Boogaard May 13, 2011

30



Noelle Bush



Hillsborough County spokeswoman Lori Hudson said nothing in the toxicology report indicated the frequency of Mays' cocaine use. Cocaine can raise arterial blood pressure, directly cause thickening of the left wall of the ventricle and accelerate the formation of atherosclerosis in the coronary arter-



The toxicology tests also showed therapeutic amounts of painkillers hydrocodone, oxycodone and tramadol, and antianxiety drugs alprazolam and diazepam. Mays had suffered hip problems and was scheduled for hip-replacement surgery the day after he was found dead.



condo lune 28.

Mays, 50, was a pop-culture fixture with his energetic commercials pitching gadgets and cleaning products like Orange Glo and OxiClean.

Heart disease was the primary cause of death, and a report released Friday by the medical examiner listed cocaine as a "contributory cause of death." The office said Mays last used cocaine in the few days before his death but was not under the influence of the drug when he died





Corey Haim



## The Costs



#### **Economic Costs**

- \$55.7 billion in costs for prescription drug abuse in 2007<sup>1</sup>
  - > \$24.7 billion in direct healthcare costs
- Opioid abusers generate, on average, annual direct health care costs 8.7 times higher than non-abusers<sup>2</sup>

<sup>1.</sup> Birnbaum HG, White, AG, Schiller M, Waldman T, et al. Societal Costs of Prescription Opioid Abuse, Dependence, and Misuse in the United States. *Pain Medicine*. 2011;12:657-667.

<sup>2.</sup> White AG, Birnbaum, HG, Mareva MN, et al. Direct Costs of Opioid Abuse in an Insured Population in the United States. J. Manag Care Pharm. 11(3):469-479. 2005



## Addicted Infants Triple in a Decade



Prescription abuse

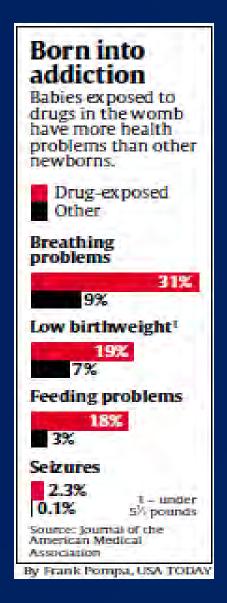
# Addicted infants triple in a decade

3.4 out of 1,000 suffer painkiller withdrawal

By Liz Szabo USA TODAY

The number of babies born addicted to the class of drugs that includes prescription painkillers has nearly tripled in the past decade, according to the first national study of its kind.

About 3.4 of every 1,000 infants born in a hospital in 2009 suffered from a type of drug withdrawal commonly seen in the babies of pregnant women who abuse narcotic pain medications, the study says. It's published today in The Journal of the American Medical Association.





#### **Economic Costs**

- Maternal opioid dependence can affect birth costs
- A recent study showed in 2009, the average hospital stay for opioid exposed infants with neonatal abstinence syndrome (NAS) was 16 days<sup>1</sup>
- The hospitalization cost of treating each baby with NAS averaged \$53,400<sup>2</sup>
- State Medicaid programs paid for 77.6% of these births<sup>3</sup>

<sup>1.</sup> Patrick SW, Schumacher RE, Benneyworth BD, Krans EE, McAllister JM, Davis MM. Neonatal abstinence syndrome and associated health care expenditures: United States, 2000-2009. JAMA. 2012 May 9;307(18):1934-40. Epub 2012 Apr 30

<sup>2.</sup> Ibid.

<sup>3.</sup> Ibid.



## National Poison Data System (Formerly known as Toxic Exposure Surveillance System) – Total Annual Mentions of Toxic Exposures

	Hydrocodone	Oxycodone	
2001	15,191	9,480	
2002	17,429	10,515	
2003	19,578	11,254	
2004	22,654	12,603	
2005	22,229	13,191	
2006	22319	13,473	
2007	24,558	15,069	
2008	26,306	17,256	
2009	27,753	18,396	
2010	28,310	19,363	
2011	30,792	19,423	

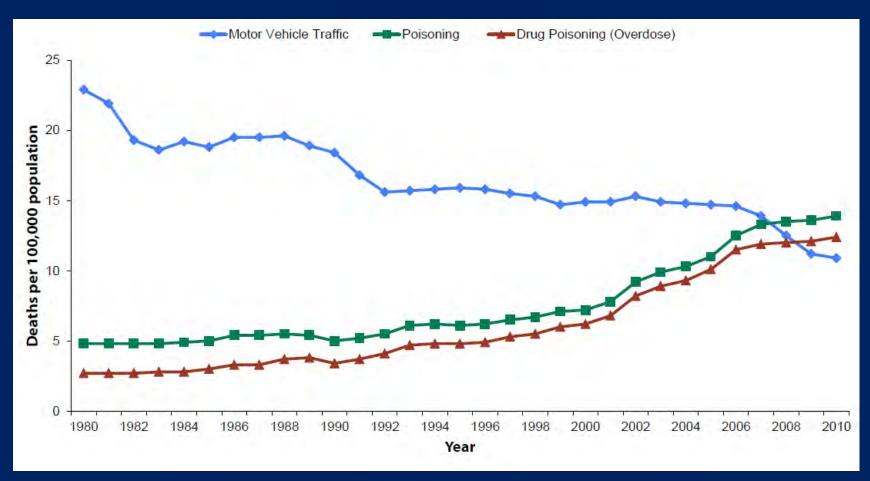


### Emergency Room Visits (2004-2010)

- Increase of 115%: ER visits attributable to pharmaceuticals (i.e., with no other type of drug or alcohol) (626,472 to 1,345,645)
  - No Significant Change: ER visits attributable to cocaine, heroin, marijuana, or methamphetamine



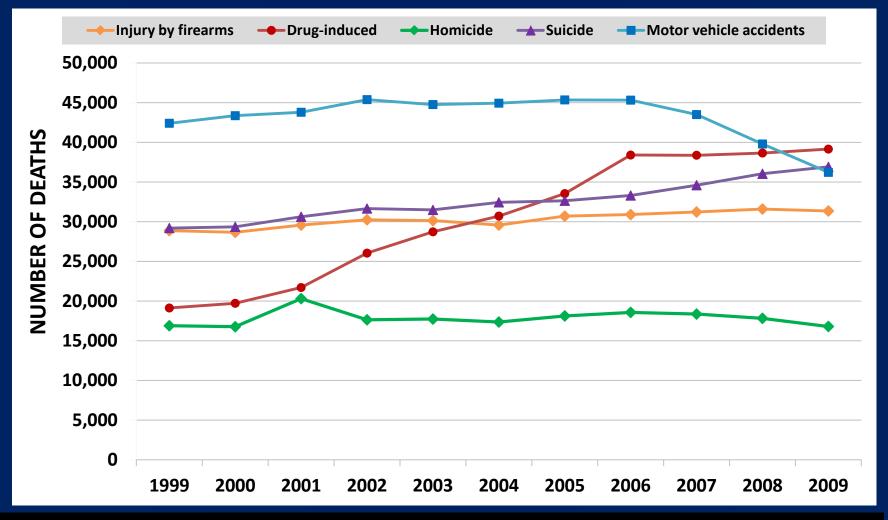
# U.S. Motor Vehicle Traffic, Poisoning, and Drug Poisoning (Overdose) Death Rates, 1980-2010





Case: 1:17-md-02804-DAP Doc #: 2815-5 Filed: 10/14/19 40 of 228. PageID #: 424429

## Drug-Induced Deaths vs. Other Injury Deaths (1999–2009)

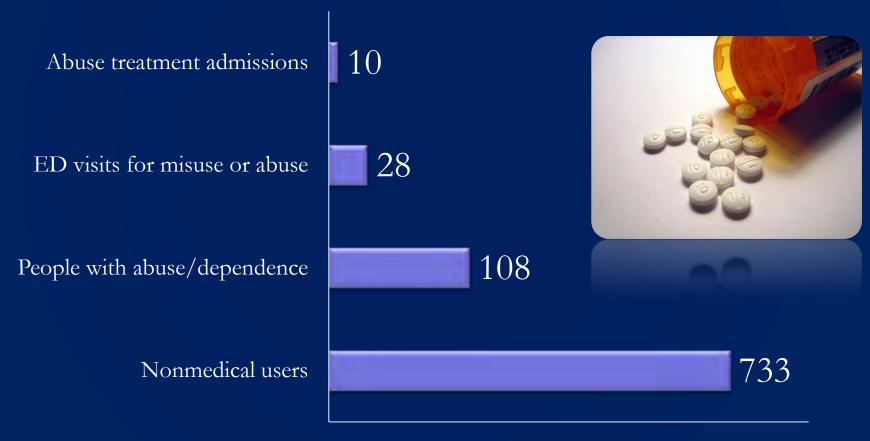


Causes of death attributable to drugs include accidental or intentional poisonings by drugs and deaths from medical conditions resulting from chronic drug use. Drug-induced causes exclude accidents, homicides, and other causes indirectly related to drug use. Not all injury cause categories are mutually exclusive.



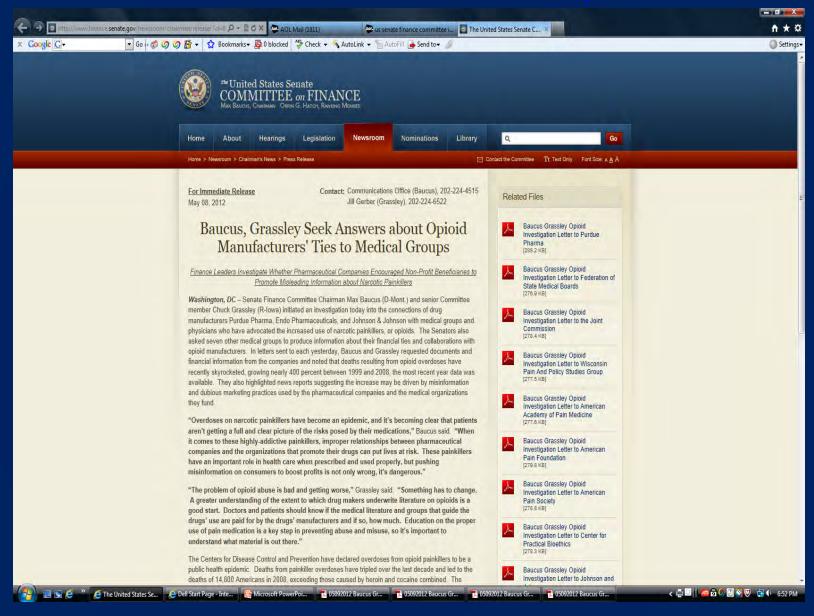
## Public Health Impact of Opiate Analgesic Abuse

For every 1 unintentional opioid overdose death in 2010, there were...



#### Case: 1:17-md-02804-DAP Doc #: 2815-5 Filed: 10/14/19 42 of 228. PageID #: 424431

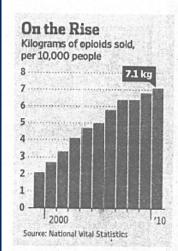








### A Pain-Drug Champion Has Second Thoughts



By Thomas Catal

It has been h sell Portenoy app thoughts.

Two decades York pain-care s ment to help peo campaigned to painkillers derive that were long sh cause of their ad

Dr. Portency's cessful. Today, d like Vicodin, Oxy among the most videty prescribed phar-

maceuticals in America. Opioids are also behind the country's deadliest drug epidemic. More than

Now, Dr. Portenoy and other pain doctors who promoted the drugs say they erred by overstating the drugs' benefits and glossing over risks. "Did I teach about pain management, specifically about opioid therapy, in a way that reflects misinformation? Well, against the standards of

2012, I guess I did," Dr. Portenoy said in an interview with the Wall Street Journal. "We didn't know then what we

know now."

mought, and questions whether opioids are effective against long-term chronic pain.

The change of heart among former champions of opioid use has happened he notice of many chiatrist Joseph hocked" after atoutlining the latisk.

e of everything "You saw other it and saying, 'Oh oing?"

d they were danpioids were long cer patients. But at they could be months or years m chronic pain.

Among the assertions he and his followers made in the 1990s: Less than 1% of opioid users became addicted, the drugs Please turn to page A12



#### WHAT PEOPLE ARE ABUSING



#### Case: 1:17-md-02804-DAP Doc #Commonly:4Abused Controlled

# Carisoprodol C-IV as of 1/11/2012

#### **Pharmaceuticals**













Hydrocodone





#### **HYDROCODONE**



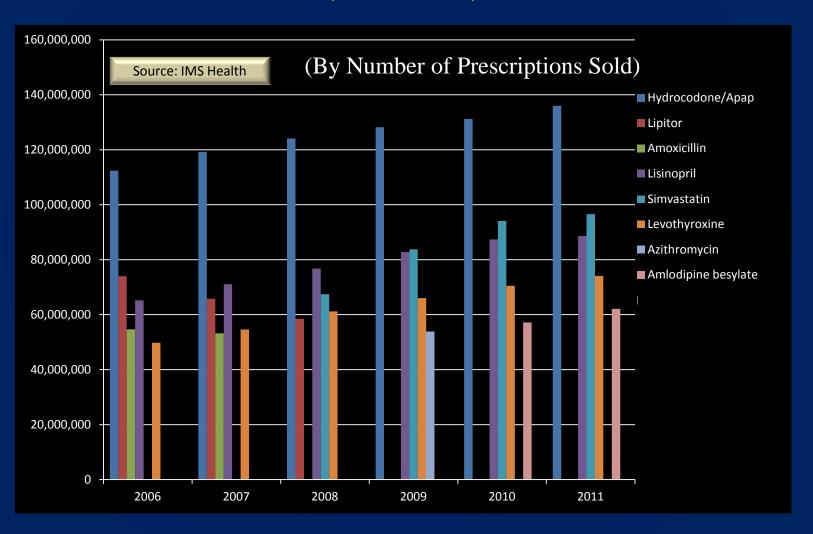
### Hydrocodone

- >Similarities:
  - Structurally related to codeine
  - Equal to morphine in producing opiate-like effects
- ➤Brand Names: Vicodin<sup>®</sup>, Lortab<sup>®</sup>, Lorcet<sup>®</sup>
- Street prices: \$2 to \$10+ per tablet depending on strength & region



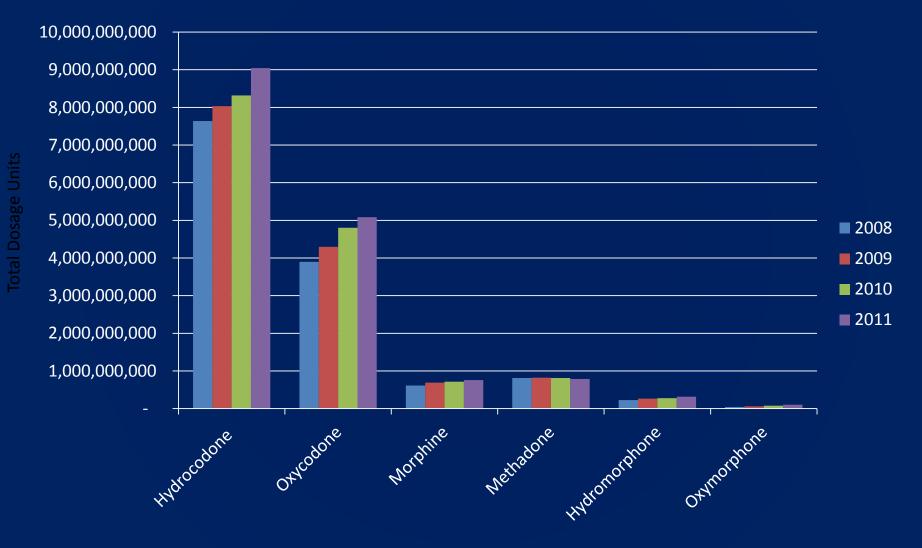


## Top Five Prescription Drugs Sold in the U.S. (2006-2011)





#### Total U.S. Retail\* Distribution of Selected Drugs January 1, 2008 – December 31, 2011





### Case: 1:17-md-02804-DAFTEC #: 2815-5Tied: 10/14/09 50 of 228. PageID #: 424439



**Opiate** 



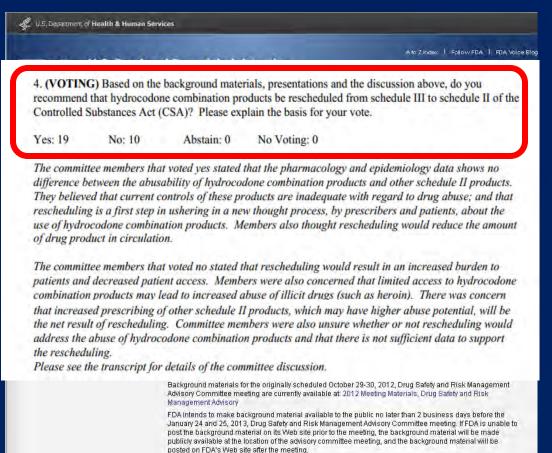


**Muscle Relaxant** 



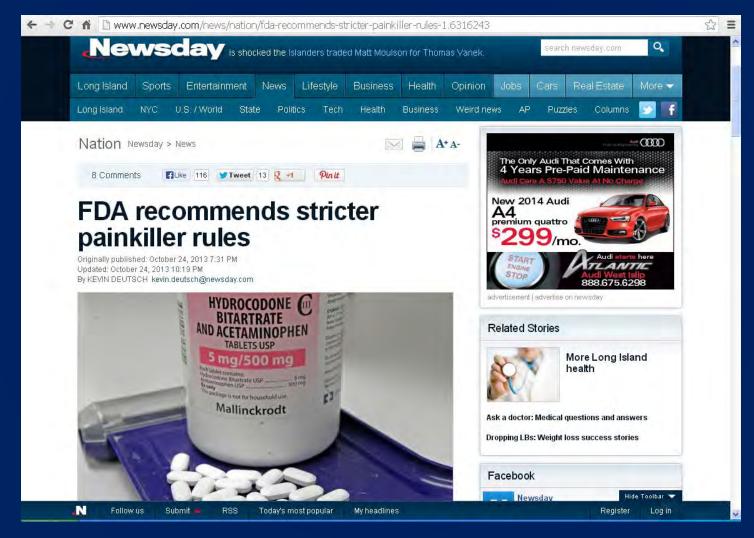
### FDA Advisory Committee Votes in Favor of Hydrocodone Rescheduling

On January 25, 2013, the FDA's Drug Safety and Risk Management Advisory Committee voted yes (19-10) to recommend rescheduling of hydrocodone from Schedule III to Schedule II



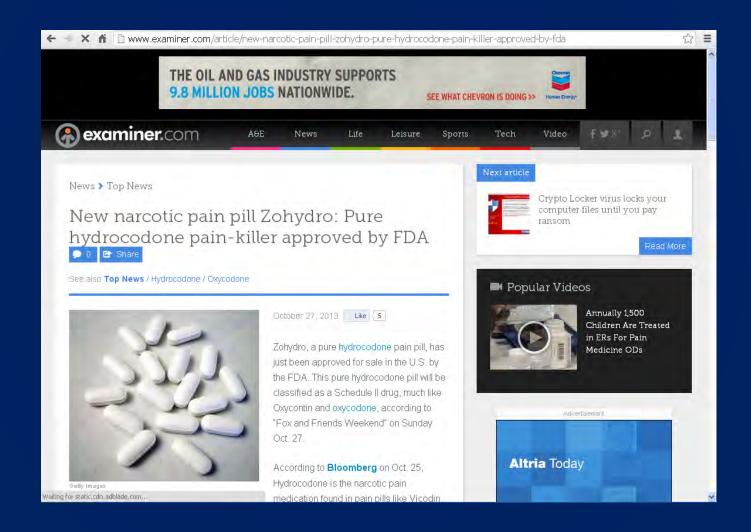


## FDA Recommends Hydrocodone Up-Scheduling





#### FDA Approves Pure Hydrocodone Pain Killer





### Oxycodone

- OxyContin controlled release formulation of Schedule II oxycodone
  - The controlled release method of delivery allowed for a longer duration of drug action so it contained much larger doses of oxycodone
  - Abusers easily compromised the controlled release formulation by crushing the tablets for a powerful morphine-like high
  - 10, 15, 20, 30, 40, 60, 80mg available

#### Effects:

- Similar to morphine in effects and potential for abuse/ dependence
- Sold in "Cocktails" or the "Holy Trinity" (Oxycodone, Soma ® / carisoprodol, Alprazolam / Xanax®)
- > Street price: Approx. \$80 per 80mg tablet

**NOTE:** New formulation introduced into the marketplace in 2010 that is more difficult to circumvent for insufflation (snorting) or injection. Does nothing to prevent oral abuse.



### Heroin (& Prescription Drugs)



U.S. Drug Enforcement Administration / Operations
Division / Office of Diversion Control

## DEA

#### Circle of Addiction & the Next Generation

Oxycodone
Combinations
Percocet®
\$7-\$10/tab

Hydrocodone

Lorcet®

\$5-\$7/tab

OxyContin® \$80/tab

Roxicodone®
Oxycodone IR
15mg, 30mg
\$30-\$40/tab

Heroin \$15/bag



## Case: 1:17-HEROIN: NO 1LONGERD #: 424446 CONFINED TO URBAN AREAS



## More suburbanteens turning from pills to heroin, authorities say

By Ed Fletcher | Tuesday, April 3, 2012 McClatchy Newspapers

Text size: A A A



Photo by Randy Pench/Sacramento Bee/MCT—Brandon Scott, 19, of Auburn, Calif., leads a workshop at the Auburn Library regarding drugs and how they affect teens. Brandon transitioned from RX to heroin but has since gone through the Full Circle Treatment Center program and has been clean for about two years.

SACRAMENTO, Calif. - Heroin, a drug most often associated with the gritty back alleys of big cities, is making a surprising surge in suburban, affluent places.

Many new heroin addicts started as teens, abusing prescription painkillers they found in their homes, say law enforcement and public health officials.



### Case: 1:17-**PE4ROTO 13:15 NO 12:10 NO 13:15 NO 12:10 NO 13:15 NO 12:10 NO 13:15 NO 1**

#### CONFINED TO URBAN AREAS

drugs in the District and Montgomery and Prince George's counties.

About 4.2 percent of Maryland high school students reported trying heroin at least once in a 2011 statewide survey, up from 2.4 percent in 2007.

Former heroin addict Mike Gimbel has spent the past three decades working on substance abuse education and treatment in Maryland, He called the suburban heroin shift a "big-time trend" in the Washington area and elsewhere.

"Instead of waiting for the suburban kids to come into the city, the dealers have gone out to the suburbs," he said. "It just blows away these parents in the middle-class communities — the last drug in the world they think their kids are going to use is heroin."

The resurgence is tied to the booming market for prescription painkillers like OxyContin and Vicodin — experts say painkiller abusers often move on to heroin due to its availability and their craving for a stronger high.

Beth Kane Davidson, director of the Addiction Treatment Center at Suburban Hospital in Bethesda,



EXAMINER FILE

Montgomery and Fairfax counties have both reported spikes in heroin use.

#### **Getting high**

Percentage of Maryland high schoolers who reported using heroin:

	2011	2009	2007	2005
Males	5.7	5.8	3.7	2.8
Females	1.9	1.7	0.8	2.3
Total	4.2	4.1	2.4	2.6

SOURCE: MARYLAND YOUTH RISK BEHAVIOR SURVEY

"Instead of waiting for the suburban kids to come into the city, the dealers have gone out to the suburbs. It just blows away these parents in the middle-class communities — the last drug in the world they think their kids are going to use is heroin."

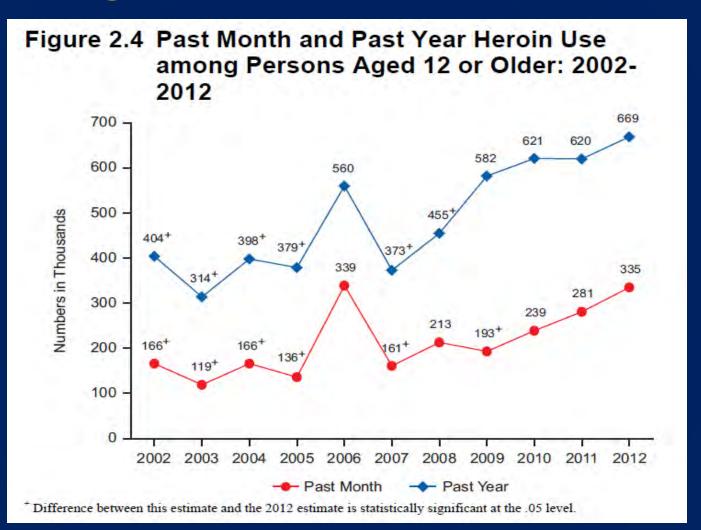
- Mike Gimbel, former heroin addict

said. "And then there were times when I thought I was living in hell."

Dan Torsch died of a heroin overdose at age 24 in December 2010. Since then, his mother set up GRASP, an organization for grieving family members to connect after losing a loved one to substance abuse, along with a foundation in Dan's name to help families pay for addiction treat-



## Past Month & Year Heroin Use 424449 Ages 12 or Older (2002 – 2012)





## Problem in St. George"

- St. George, Utah is known as a good place to raise a family or to retire, but aside from the wholesome image, it's fighting a newfound heroin problem.
- Police point to users like Karli Chambers: 27 year-old mother of two had been addicted to prescription drugs, then made an economic decision.
- ➤ "I couldn't afford the pills," Chambers said in an interview at the Southwest Behavioral Health Center in St. George, where she is getting counseling. "It was too much. The only thing I could find was heroin."



#### **METHADONE**





## Methadone History

- Methadone was developed in 1937 in Germany as a field painkiller, in anticipation of the potential loss of the raw opium supply for drugs like morphine in the event of war.
- The Controlled Substances Act and corresponding regulations established strict rules for methadone clinics, or Narcotic Treatment Programs (NTPs).



### Methadone- 5mg & 10mg





Mallinckrodt Pharmaceuticals 5 mg & 10mg

### Methadone 40 mg







# WHY IS IT ALSO USED AS AN ANALGESIC??????

Cheapest narcotic pain reliever – synthetic

Insurance companies

What's the problem?



### One Pill can Kill

By Jonathan J. Lipman, PhD	
POISONI POISONI	ONIE 
Increasing use of Methadone as a	
pain killer Name	
may be Address	Date
fueling a	
eath and morbidity associated with methal cally in tecent years, largely in the popularing rather than addiction maintenance. Inadve common, likely in part because the drug's to 6 hours, yet it has a very long and variable plasma had 55) hours, is stored in body tissues, and toxic accumulate tion. Adverse effects are most common in patients treated other drugs. Both cardiac and respiratory systems and actions, and other co-administered drugs can interact a variety of mechanisms including direct central necessaries in the store also play a part in methadone's cardiac toxicity though perhaps not sufficiently widely known and to cent change in FDA labeling requirements for the ing of a government warning regarding its use.	ion prescribed this drug for pain control effect overflose is becoming increasingly is acute pain-relieving effect lasts only 4 lf-life of 24 to 36 (in some studies 15 to tion occurs with too-frequent consumpted with methadone in combination with se vulnerable targets for the drug's toxic cively increase the risk of death through ervous system depression of respiration, I cardiac arrhythmias. Idiosyncratic factors are well characterized, understood by key stakeholders. The relied drug—and the November 2006 post-
cally in recent years, largely in the population that than addiction maintenance. Inadve common, likely in part because the drug's to 6 hours, yet it has a very long and variable plasma had 55) hours, is stored in body tissues, and toxic accumulated tion. Adverse effects are most common in patients treated other drugs. Both cardiac and respiratory systems an actions, and other co-administered drugs can interact a variety of mechanisms including direct central net idiosyncratic respiratory vulnerabilities, and lethal tors also play a part in methadone's cardiac toxicity though perhaps not sufficiently widely known and some change in FDA labeling requirements for the ing of a government warning regarding its use.	ion prescribed this drug for pain control effect in overdose is becoming increasingly a scute pain-relieving effect lasts only 4 li-life of 24 to 36 (in some studies 15 to tion occurs with too-frequent consumpted with methadone in combination with the vulnerable targets for the drug's toxic cividy increase the risk of death through ervous system depression of respiration, a cardiac arrhythmias. Idiosyncratic fact, and risk factors are well characterized, understood by key stakeholders. The relied drug—and the November 2006 postin pain treatment—has not yet reduced



## Overdose...Why?

- Patients not taking the drug as directed
- Physicians not properly prescribing the drug
- Non-medical users ingesting with other substances
- Opiate naive





#### Bluefield Paily Telegraph

William (Randy) Deason.

Thornas A. Colley.

Samuelos Perry . . . Managina bashar

grave hall tom, the second of the second of

Ärstrittaren karinalidare Erikkadean Dis Edire Linux 331 Archer

Then be improved and spake to see saying. This is the word of the LORD to Zerubbabet, saying. Not by my spirit, said the LORD of hosts."

(Zecharish 4:6 ARJV)

#### Overdose deaths

#### Prescription drugs take deadly toll in WV

r alarming new study has found that proscription drugs killed more beoble in Wast Virginia in 2006 than iDegal drugs. According to the report, nine but of the 10 accidental mendose deaths reported in the Mourtain State involved prescription drugs. Researchers in a joint state-federal study came to the croubling conclusion after studying 432 accidental everdose autopsy reports, excluding suicides and overdoses, the Associated Press reported.

The report found that one-third of the more scription drugs taken during the fatal procedure were being used as a result of a prescription (seed by a doctor within the last 36 days. The report found fewer than 3 one in four of the deaths involved illegal nareouss.

Aron Hall, a Centers for Disease Central Epidemic Intelligence Service Officer for the West Virginia Department of Health and Human Resources, said there is a perception among some citizens that just because narectics are legal and prescribed drugs, they are somehow safer.

The report found that methadone enaturationed to one of three deaths, or more than any other prescription thrug. However, the report found that only 10 of the overdose victims were enrolled in a methadone clinic for artig-abuse treatment.

The report found that other opered drugs trequestly linked to accidental governose deaths included hydrocadene.

We must take steps now to educate educate educate streets of the growing number of accidental operators deaths in the state associated with the misuse of legally prescribed dangs.

and expendence. The two narcoties contributed to one in five deaths. Morphine contributed to about one in seven deaths, the report found. Anti-anxiety grugs were found in 43 percent of the deaths.

While law enforcement officials have been fighting the Elegal drug scourge in our region for years, accidental overdose deaths associated with the misuse of prescription narcotics now represents an emerging epidemic for the Mojartain State.

The alarming new study from the West Virginia Department of Health and fluroan Resources should be viewed as a call to action for our community. We must take steps now to educate citizens of the growing number of accidental overdose deaths in the state associated with the misuse of legally prescribed drugs.

We must sel now to educate our community. If we fail to set, the number of accidental overdose deaths in the state and the region could continue to rise. It will take a combined effort of public education and law enforcement conpectation to reduce these alarming statistics.



#### editorials

## Rising methadone deaths

**Our view:** Baltimore public health officials are trying to find out if treatment for chronic pain sufferers accounts for increase in methadone overdoses

HE JUNE LETTER FROM THE BALITMORE REALTH DEpartment alerted physicians, curses and other providers to a significant increase in methadone-related overdose deaths. The letter from Dr. Laura Herrera, a deputy city bealth commissioner, raised the possibility that the overdoses involved prescriptions for pain. It was a cautionary reminder that health care providers should educate their patients about the proper use of methadone and the lethal risks of taking extra doses.

Dr. Herrera was right to be concerned: Methadone overdose deaths of city residents have risen from seven in 1995 to 74 in 2007. In 2007, the last year for which statistics are available, there was a 23 percent increase in such deaths over the previous year. The city deaths coincide with a similarly disturbing fivefold increase in methadone related deaths nationally between 1999 and 2005. But proving that the use of methadone as a pain reliever caused these deaths lan't easy—no one tracks how many physicians prescribe methadone to relieve chronic pain from cancer or arthritis, for example.

Prescribing methadone has been an accepted form of treatment for chronic pain for some time, according to pain specialists at Johns Hopkins Hospital and the University of Maryland Medical Center. They add that they have seen no methadone-related deaths among their patients. Methadone used for pain treatment is prescribed in pill form; its risk stems from the drug's polency and its lingering presence in the body once its pain-relieving function has ceased. An extra dose could slow down a patient's breathing, resulting in come or death.

To identify the extent of the problem and the patients most at risk, the city Health Department has reviewed data from the medical examiner's office. It also has asked the quasi-public city agency that oversees drug treatment in Baltimure to crues check methadone overdose victims against its patient rosters. That's a critical aspert of the review because it could uncover naisuse, abuse or diversion of methadone



Methodore tablets in a cup. BALTAMORE SIM PHOTO: JEO VIRSCHROUM

from drug treatment centers. Or it could lend credence to the prevailing view that more training is required for private physiciaus who prescribe methodone for pain.

At least 29 states have prescription monitoring programs that would identify indiscriminate prescribing, doctor-shopping and other abuses. A task force established this year in Maryland is studying the possibility of establishing a similar tracking system for methadone and other controlled substances.

Until then, Dr. Herrera and her colleagues at the Health Department have moved expeditiously and forthrightly to unrawel this mystery. The results of their findings are the key to understanding and reversing this disturbing trend.



## (Schedule II)

- Treats constant, around the clock, moderate to severe pain
- Becoming more popular and is abused in similar fashion to oxycodone
- Slang: Blues, Mrs. O, Octagons, Stop Signs, Panda Bears
- Street: \$10.00 \$80.00











#### Other Narcotics

#### Fentanyl



### Meperidine



#### Codeine



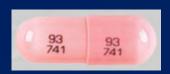
### Hydromorphone



Morphine



### Propoxyphene





## 



Alprazolam

Clonazepam



Diazepam



Lorazepam



Midazolam



Triazolam



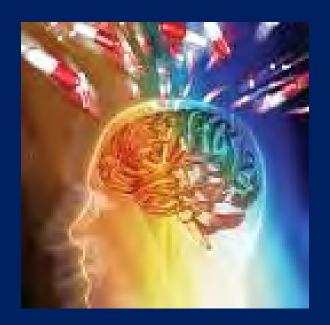
Temazepam

Flunitrazepam





# ADHD Drugs: Ritalin® / Concerta® / Adderall®





## **ADHD Drugs**

- Used legitimately to treat ADHD
- ➤ Abuse prevalent among college students; can be snorted, injected or smoked; nicknamed "College Crack"
- > \$5.00 to \$10.00 per pill on illicit market
- Adderall® Abusers are 5 times more likely to also abuse prescription pain relievers, 8 times more likely to abuse Benzodiazepines

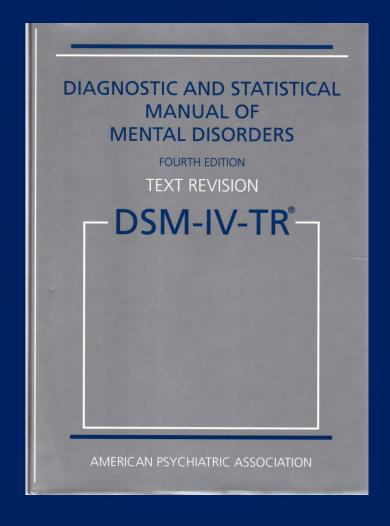


## **ADHD Drugs**

- ➤ One in eight teens (about 2.7 million) now reports having misused or abused these prescription stimulants at least once in their <u>lifetime</u>
- > 9% of teens (about 1.9 million) report having misused or abused these prescription stimulants in the <u>past year</u> (up from 6% in 2008)
- > 6% of teens (about 1.3 million) report abuse of these prescription stimulants in the past month (up from 4% in 2008)
- ➤ One in four teens (26%) believes that prescription drugs can be used as a study aid
- More than one in five teens (22%) says there is little or no risk in using Ritalin/Adderall without a prescription



## Required Reading



Case: 1:17-md-02804-DAP Doc #: 2815-5

Attention-Deficit and Disruptive Behavior Disorders

85

### Attention-Deficit and Disruptive Behavior Disorders

### Attention-Deficit/Hyperactivity Disorder

**Diagnostic Features** 

Some hyperactive-impulsive or inattentive symptoms that cause impairment must have been present before age 7 years, although many individuals are diagnosed after the symptoms have been present for a number of years, especially in the case of individuals with the Predominantly Inattentive Type (Criterion B)

A1c). There may be frequent shifts from one uncompleted activity to another. Individuals diagnosed with this disorder may begin a task, move on to another, then turn to yet something else, prior to completing any one task. They often do not follow through on requests or instructions and fail to complete schoolwork, chores, or other duties (Criterion A1d). Failure to complete tasks should be considered in making this diagnosis only if it is due to inattention as opposed to other possible reasons (e.g., failure to understand instructions, defiance). These individuals often have difficulties organizing tasks and activities (Criterion A1e). Tasks that require sustained mental effort are experienced as unpleasant and markedly aversive. As a result, these individuals typically avoid or have a strong dislike for activities that demand sustained self-application and mental effort or that require organizational demands or close concentration (e.g., homework or paperwork) (Criterion A1f). This avoidance must be due to the person's difficulties with attention and not due to a primary oppositional attitude, although secondary oppositionalism may also occur. Work habits are often disorganized and the materials necessary for doing the task are often scattered, lost, or carelessly handled and damaged (Criterion A1g). Individuals with this disor10/14/10 77 of 229 DeDisorders Usyally First Diagnosed in Infancy,

- Fails to give close attention to details...make careless mistakes in schoolwork, work
- Difficulty sustaining attention in tasks
- •Does not seem to listen when spoken to
- Does not follow through on instructions
- Difficulty organizing tasks
- Often loses things necessary for tasks
- Easily distracted
- Forgetful
  - (h) is often easily distracted by extraneous stimuli
  - (i) is often forgetful in daily activities
  - (2) six (or more) of the following symptoms of hyperactivity-impulsivity have persisted for at least 6 months to a degree that is maladaptive and inconsistent with developmental level:

Hyperactivity

- (a) often fidgets with hands or feet or squirms in seat
- (b) often leaves seat in classroom or in other situations in which remaining
- Fidgets
- Can't remain seated
- Restlessness
- Difficulty awaiting turn
- Often interrupts or intrudes
- B. Some hyperactive-impulsive or inattentive symptoms that caused impairment were present before age 7 years.
- C. Some impairment from the symptoms is present in two or more settings (e.g., at school [or work] and at home).

Disorders Usually First Diagnosed in Infancy,

Attention Deficit/Limeses till Di

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## There are no laboratory tests, neurologocal assessments, or attentional assessments that have been established as diagnostic in the clinical assessment of Attention-Deficit/Hyperactivity Disorder

with successful treatment. On average, individuals with Attention-Deficit/Hyperactivity Disorder obtain less schooling than their peers and have poorer vocational achievement. Also, on average, intellectual level, as assessed by individual IQ tests, is several points lower in children with this disorder compared with peers. At the same time, great variability in IQ is evidenced: individuals with Attention-Deficit/ Hyperactivity Disorder may show intellectual development in the above-average or gifted range. In its severe form, the disorder is markedly impairing, affecting social, familial, and scholastic adjustment. All three subtypes are associated with significant impairment. Academic deficits and school-related problems tend to be most pronounced in the types marked by inattention (Predominantly Inattentive and Combined Types), whereas peer rejection and, to a lesser extent, accidental injury are most salient in the types marked by hyperactivity and impulsivity (Predominantly Hyperactive-Impulsive and Combined Types). Individuals with the Predominantly Inattentive Type tend to be socially passive and appear to be neglected, rather than rejected, by peers.

A substantial proportion (approximately half) of clinic-referred children with Attention-Deficit/Hyperactivity Disorder also have Oppositional Defiant Disorder or Conduct Disorder. The rates of co-occurrence of Attention-Deficit/Hyperactivity Disorder with these other Disruptive Behavior Disorders are higher than with other mental disorders, and this co-occurrence is most likely in the two subtypes marked by hyperactivity-impulsivity (Hyperactive-Impulsive and Combined Types). Other associated disorders include Mood Disorders, Anxiety Disorders, Learning Disorders, and Communication Disorders in children with Attention-Deficit/Hyperactivity Disorder. Although Attention-Deficit/Hyperactivity Disorder appears in at least 50% of clinic-referred individuals with Tourette's Disorder, most individuals with Attention-Deficit/Hyperactivity Disorder do not have accompanying Tourette's Disorder. When the two disorders coexist, the onset of the Attention-Deficit/Hyperactivity Disorder often precedes the onset of the Tourette's Disorder.

There may be a history of child abuse or neglect, multiple foster placements, neurotoxin exposure (e.g., lead poisoning), infections (e.g., encephalitis), drug exposure in utero, or Mental Retardation. Although low birth weight may sometimes be associated with Attention-Deficit/Hyperactivity Disorder, most children with low birth weight do not develop Attention-Deficit/Hyperactivity Disorder, and most children with Attention-Deficit/Hyperactivity Disorder do not have a history of low birth weight.

**Associated laboratory findings.** There are no laboratory tests, neurological assessments, or attentional assessments that have been established as diagnostic in the clin-

Inere are no specific physical features associated with Attention-Deficit/Hyperactivity Disorder, although minor physical anomalies (e.g., hypertelorism, highly arched palate, low-set ears) may occur at a higher rate than in the general population. There may also be a higher rate of accidental physical injury.

### Specific Culture, Age, and Gender Features

Attention-Deficit/Hyperactivity Disorder is known to occur in various cultures, with variations in reported prevalence among Western countries probably arising more from different diagnostic practices than from differences in clinical presentation.

It is difficult to establish this diagnosis in children younger than age 4 or 5 years, because their characteristic behavior is much more variable than that of older children and may include features that are similar to symptoms of Attention-Deficit/ Hyperactivity Disorder. Furthermore, symptoms of inattention in toddlers or preschool children are often not readily observed because young children typically experience few demands for sustained attention. However, even the attention of toddlers can be held in a variety of situations (e.g., the average 2- or 3-year-old child can typically sit with an adult looking through picture books). Young children with Attention-Deficit/Hyperactivity Disorder move excessively and typically are difficult to contain. Inquiring about a wide variety of behaviors in a young child may be helpful in ensuring that a full clinical picture has been obtained. Substantial impairment has been demonstrated in preschool-age children with Attention-Deficit/ Hyperactivity Disorder. In school-age children, symptoms of inattention affect classroom work and academic performance. Impulsive symptoms may also lead to the breaking of familial, interpersonal, and educational rules. Symptoms of Attention-Deficit/Hyperactivity Disorder are typically at their most prominent during the elementary grades. As children mature, symptoms usually become less conspicuous. By late childhood and early adolescence, signs of excessive gross motor activity (e.g., excessive running and climbing, not remaining seated) are less common, and hyperactivity symptoms may be confined to fidgetiness or an inner feeling of jitteriness or restlessness. In adulthood, restlessness may lead to difficulty in participating in sedentary activities and to avoiding pastimes or occupations that provide limited opportunity for spontaneous movement (e.g., desk jobs). Social dysfunction in adults appears to be especially likely in those who had additional concurrent diagnoses in childhood. Caution should be exercised in making the diagnosis of Attention-Deficit/ Hyperactivity Disorder in adults solely on the basis of the adult's recall of being inattentive or hyperactive as a child, because the validity of such retrospective data is often problematic. Although supporting information may not always be available, corroborating information from other informants (including prior school records) is helpful for improving the accuracy of the diagnosis.



## Dextromethorphan (DXM)

- Cough suppressant in over 125
   OTC medications (e.g.,
   Robitussin and Coricidin)
- Bulk form on the Internet
- ➤ At high doses, has Ketamineand PCP-like effects
- Produces physical and psychological dependence
- Deaths associated with DXM abuse







## Cough Syrup Cocktails

- "Syrup and Soda"
- ➤ "Seven and Syrup"
- >"Purple Drank"











# Tramadol – Notice of Proposed Rule Making

- On November 4, 2013
  prepared a "Notice
  of Proposed
  Rulemaking" to
  schedule Tramadol
  into schedule IV
- Open for 60 days of Public Comment



Federal Register/Vol. 78, No. 213/Monday, November 4, 2013/Proposed Rules

65923

essential to, or that yields information that is essential to, the restoration or continuation of a bodily function important to the continuation of human

Meaningful disruption means a change in production that is reasonably likely to lead to a reduction in the supply of a biological product by a manufacture that is more than angligible and affects the ability of the manufacture to fill orders or most expected demand for its product, and does not include interruptions in manufacturing due to matures such could be a supply to the manufacturing due to matures such changes in manufacturing so long as the manufactured expects to resume

operations in a short period of time. Significant disruption means a change in production that is reasonably likely to lead to a reduction in the supply of blood or blood components by a manufacturer that substantially affects the ability of the manufacturer to fill orders or most expected demand for its product, and does not include interruptions in manufacturing due to matters such as routine maintenance in insignificant changes in manufacturing is so long as the manufacturer expects of times operations in a short period of

### Dated: October 28, 2013. Leslie Kux.

### Assistant Commissioner for Policy

Assistant Commissioner for Poucy.

[FR Doc. 2013–25956 Filed 10–31–13; 11:15 am]

BILLING CODE 4160-01-P

### DEPARTMENT OF JUSTICE

### **Drug Enforcement Administration**

### 21 CFR Part 1308 [Docket No. DEA-351]

Schedules of Controlled Substances: Placement of Tramadol Into Schedule

AGENCY: Drug Enforcement Administration, Department of Justice. ACTION: Notice of proposed rulemaking.

SUMMARY: The Drug Enforcement Administration (DEA) proposes to place the substance 2-

the substance 2((dimethylamino)methyl)-1-(3methoxyphenylloptohoxanol, its salts,
somers, salts of somers, and all
somertic configurations of possible
somertic configurations of possible
somertic configurations of possible
somers include the optical and
somertic isomers) into Schedule IV of
the Controlled Substances Act (CSA).
This proposed action is based on a
recommendation from the Assistant

Secretary for Health of the Department of Health and Human Services (HHS) and an evaluation of all other relevant data by the DEA. If finalized, this action would impose the regulatory controls and administrative, civil, and criminal sanctions applicable to Schedule IV controlled substances on persons who handle (manufacture, distribute, dispense, import, oxport, ongage in research, conduct instructional activities, or possess) or propose to handle tramadol.

DATES: Interested persons may file

written comments on this proposal pursuant to 21 CRT 308.43[c]. Electronic comments must be submitted, and written comments must be postmarked, on or before January 3, 2014. Commenters should be aware that the electronic Federal Docket Management System will not accept comments after midnight Eastern Time on the last day of the comment period.

Interested persons, defined as those 'adversely affected or aggrieved by any rule or proposed rule issuable pursuant to section 201 of the Act (21 U.S.C. 811)," 21 CFR 1300.01, may file a request for hearing pursuant to 21 CFR 1308.44 and in accordance with 21 CFR 1316.45 and 1316.47. Requests for hearing, notices of appearance, and waivers of an opportunity for a hearing or to participate in a hearing must be received on or before December 4, 2013. ADDRESSES: To ensure proper handling of comments, please reference "Docket No. DEA-351" on all electronic and written correspondence. The DEA encourages that all comments be submitted electronically through the Federal eRulemaking Portal, which provides the ability to type short comments directly into the commen field on the Web page or attach a file for lengthier comments. Go to http:// www.regulations.gov and follow the online instructions at that site for submitting comments. An electronic copy of this document and supplemental information to this proposed rule are also available at the http://www.regulations.gov Web site for easy reference. Paper comments that duplicate electronic submissions are not necessary. All comments submitted to http://www.regulations.gov will be osted for public review and are part of the official docket record. Should you. however, wish to submit written comments in lieu of electronic comments, they should be sent via regular or express mail to: Drug Enforcement Administration Attention: DEA Federal Register Representative/ ODW, 8701 Morrissette Drive, Springfield, Virginia 22152. All requests

for hearing must be sent to Drug Enforcement Administration, Attention: Hearing Clerk/LJ, 8701 Morrissette Drive, Springfield, Virginia 22152.

FOR FURTHER INFORMATION CONTACT: Ruth A. Carter, Chief, Policy Evaluation and Analysis Section, Office of Diversion Control, Drug Enforcement Administration, 8701 Morrissotte Drive, Springfield, Virginia 22152; Telephone (202) 598–8812.

SUPPLEMENTARY MFORMATION: Posting of Publis Comments Please note that comments received in response to this NTPM are considered part of the public record and will be made available for public inspection and posted at http://www.regulations.gov and in the DEA's public decket. Such information includes personal identifying information (such as your name, address, etc.) voluntarily submitted by the commenter

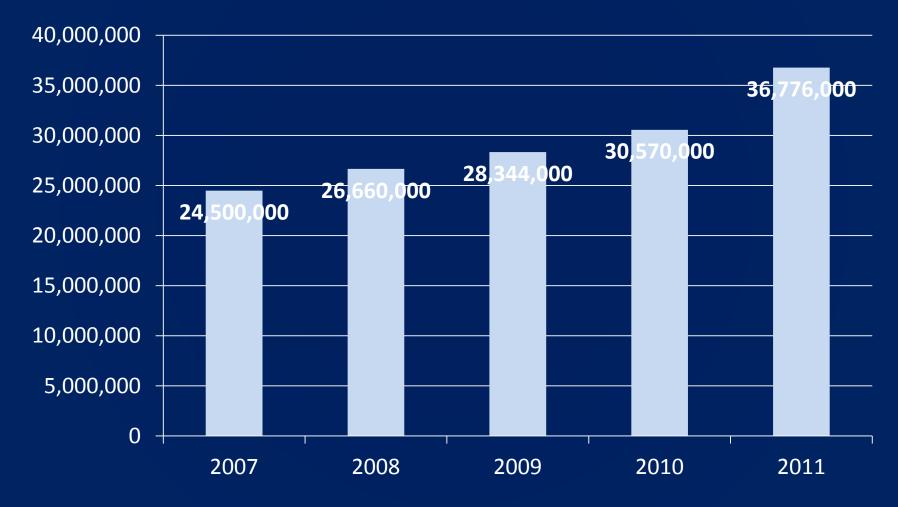
If you want to submit personal identifying information (such as your name, address, etc.) as part of your comment, but do not want it to be made public, you must include the phrase "PERSONAL IDENTIFYING INFORMATION" in the first paragraph of your comment. You must also place all of the personal identifying information you do not want to be made publicly available in the first paragraph of your comment and identify what information wo want redacted.

If you want to submit confidential business information as part of your comment, but do not want it to be made publicly available, you must include the phrase "CONFIDENTIAL BUSINESS INFORMATION" in the first paragraph of your comment. You must also prominently identify confidential business information to be redacted within the comment first comment has so much confidential business information that it cannot be effectively redacted, all or part of that comment may not be made publicly available.

Comments containing personal identifying information and confidential business information identified and located as set forth above will be made available in redacated form. The Freedom of Information Act (FOIA) applies to all comments received. If you wish to personally inspect the comments and materials received or the supporting documentation the DEA used in preparing the proposed action, these materials will be available for public inspection by appointment. To arrange a viewing, please see the FOR FURTHER.



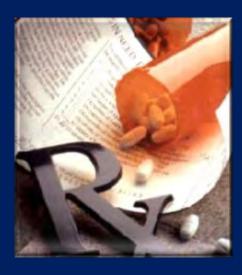
## Tramadol Prescriptions



Source: IMS Health National Prescription Audit Plus downloaded 6/5/2012



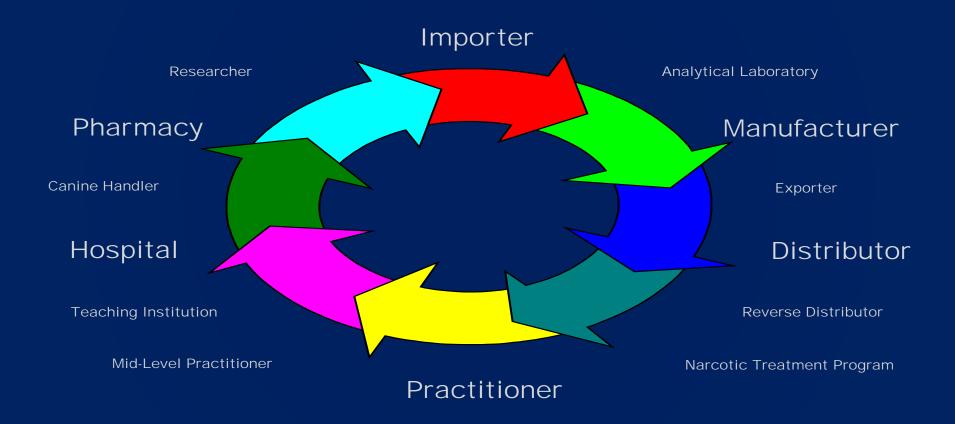
### THE CSA: CHECKS & BALANCES



U.S. Drug Enforcement Administration / Operations Division / Office of Diversion Control



# The CSA's Closed System of Distribution



1,469,821 DEA REGISTRANTS



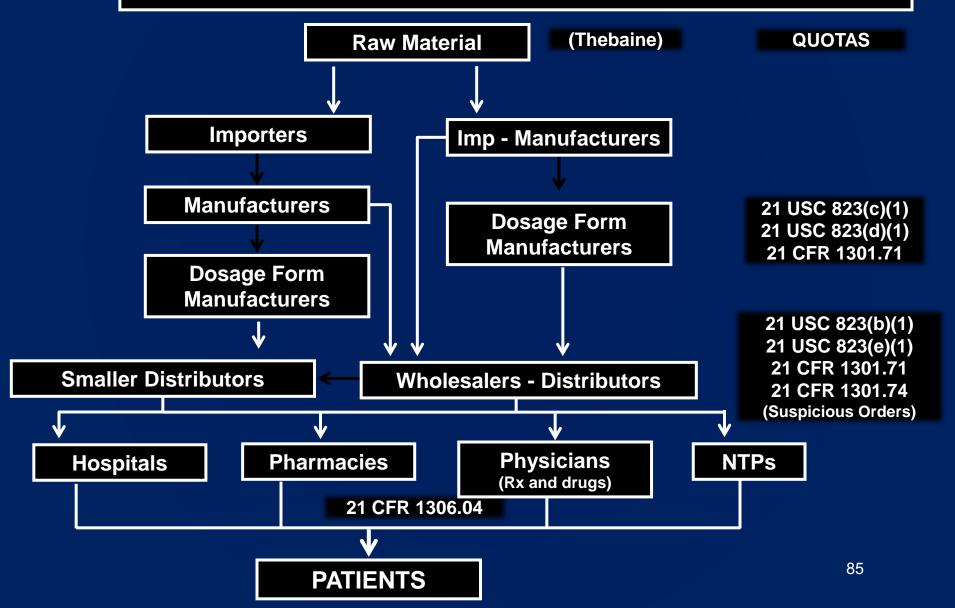
### Closed System of Distribution





Case: 1:17-md-02804-DAP Doc #: 2815-5 Filed: 10/14/19 86 of 228. PageID #: 424475

### The Flow of Pharmaceuticals





# Checks and Balances of the CSA and the Regulatory Scheme

• <u>Distributors</u> of controlled substances

"The registrant shall design and operate a system to disclose to the registrant suspicious orders of controlled substances... Suspicious orders include orders of unusual size, orders deviating substantially from a normal pattern, and orders of unusual frequency." (21 CFR §1301.74)



# Checks and Balances Under the CSA

### Practitioners

"A prescription for a controlled substance to be effective must be issued for a legitimate medical purpose by an individual practitioner acting in the usual course of professional practice." (21 CFR §1306.04(a))

United States v Moore 423 US 122 (1975)



# Checks and Balances Under the CSA

• Pharmacists – The Last Line of Defense

'The responsibility for the proper prescribing and dispensing of controlled substances is upon the practitioner, but a corresponding responsibility rests with the pharmacist who fills the prescription." (21 CFR §1306.04(a))



# What can happen when these checks and balances collapse?



## Large-Scale Diversion

- ➤ In 2009, the average purchase for all oxycodone products for all pharmacies in US 63,294 d.u.
- ➤ In 2010, the average was 69,449 d.u.
- ➤ In 2009, the average purchase for all oxycodone products for the top 100 pharmacies in Florida – 1,226,460 d.u.
- ➤ In 2010, the average was 1,261,908 d.u.



## Large-Scale Diversion

- ➤ In 2011, the average purchase for all oxycodone products for all pharmacies in US 74,706 d.u.
- ➤ In 2012, the average was 73,434 d.u.
- ➤ In 2011, the average purchase for all oxycodone products for the top 100 pharmacies in Tennessee 490,781 d.u.
- ➤ In 2012, the average was 466,061 d.u.



# WHERE PEOPLE ARE GETTING THEIR DRUGS

# Most Frequent Method of Obtaining a Pharmaceutical Controlled Substance for Non Medical Use

Friends and Family...For Free!!



# The Medicine Cabinet: The Problem of Easy Access







# So Many Drugs in the Household – Why?

• Unreasonable quantities being prescribed

• Insurance rules



### National Take Back Initiatives

### Over 3.4 million pounds (1,733 tons) collected

- September 30, 2010: 242,383 pounds (121 tons)
- > April 30, 2011: 376,593 pounds (188 tons)
- October 29, 2011: 377,086 pounds (189 tons)
- > April 28, 2012: 552,161 pounds (276 tons)
- September 29, 2012: 488,395 pounds (244 tons)
- April 27, 2013: 742,497 pounds (371 tons)
- October 26, 2013: 647,211 pounds (324 tons)



## Take-Back Event





Boxed, Sealed, Counted, Weighed, Consolidated, Secured, and Incinerated



## Looking to the Future: The Secure and Responsible Drug Disposal Act of 2010

- On October 12, 2010, the President signed the "Secure and Responsible Drug Disposal Act of 2010."
- This Act allows DEA to draft new regulations which permits ultimate users to deliver unused pharmaceutical controlled substances to appropriate entities for disposal in a safe and effective manner consistent with effective controls against diversion.

S. 3397

### One Hundred Eleventh Congress of the United States of America

AT THE SECOND SESSION

Begun and held at the City of Washington on Tuesday. the fifth day of January, two thousand and ten

### An Act

To amend the Controlled Substances Act to provide for take-back disposal of con-trolled substances in certain instances, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

This Act may be cited as the "Secure and Responsible Drug Disposal Act of 2010".

### SEC. 2. FINDINGS.

Congress finds the following:

(1) The nonmedical use of prescription drugs is a growing problem in the United States, particularly among teenagers. (2) According to the Department of Justice's 2009 National Prescription Drug Threat Assessment-

(A) the number of deaths and treatment admissions for controlled prescription drugs (CPDs) has increased significantly in recent years;

(B) unintentional overdose deaths involving prescription opioids, for example, increased 114 percent from 2001 to 2005, and the number of treatment admissions for prescription opioids increased 74 percent from 2002 to 2006;

(C) violent crime and property crime associated with abuse and diversion of CPDs has increased in all regions of the United States over the past 5 years.

(3) According to the Office of National Drug Control Policy's

2008 Report "Prescription for Danger", prescription drug abuse is especially on the rise for teens-

(A) one-third of all new abusers of prescription drugs in 2006 were 12- to 17-year-olds;

(B) teens abuse prescription drugs more than any illicit drug except marijuana-more than cocaine, heroin, and methamphetamine combined; and

(C) responsible adults are in a unique position to reduce teen access to prescription drugs because the drugs often are found in the home.

(4)(A) Many State and local law enforcement agencies have established drug disposal programs (often called "take-back" programs) to facilitate the collection and destruction of unused, unwanted, or expired medications. These programs help get outdated or unused medications off household shelves and out of the reach of children and teenagers.



# The Secure and Responsible Drug Disposal Act of 2010

As DEA worked to promulgate regulations to implement the Act, we have been required to consider:

- Public health and safety
- Ease and cost of program implementation
- Participation by various communities
- Diversion Control



## Notice of Proposed Rulemaking for the **Disposal of Controlled Substances**

- The NPRM on disposal was published in the Federal Register on December 21, 2012
- Open for a 60-day public comment period / Closed February 19, 2013
- The Final Rule will be published in the Federal Register upon completion

Federal Register / Vol. 77, No. 246 / Friday, December 21, 2012 / Proposed Rules

DEPARTMENT OF JUSTICE

**Drug Enforcement Administration** 

21 CFR Parts 1300, 1301, 1304, 1305, 1307, 1317, and 1321

[Dockel No. DEA-315]

RIN 1117-AB18

Disposal of Controlled Substances

AGENCY: Drug Enforcement

Administration (DEA), Department of

ACTION: Notice of proposed rulemaking.

SUMMARY: This rule proposes requirements to govern the secure disposal of controlled substances by both DEA registrants and ultimete users. These regulations would implement the Secure and Responsible Drug Disposal Act of 2010 (Pub. L. 111-273) by expanding the options available to collect controlled substances from ultimate users for purposes of disposal to include: Take-back events, mail-back programs, and collection receptacle locations. These proposed regulations contain specific language to continue to allow law unforcement agencies to voluntarily conduct take-back events. administer mail-back programs, and maintain collection receptacles. These regulations propose to allow authorized manufacturers, distributors, reverse distributors, and retail pharmacies to columnarily administer mail-back programs and maintain collection receptacles. In addition, this proposed rule expands the authority of authorized retail pharmacies to voluntarily maintain collection receptacles at long turm care facilities. This proposed rule also reorganizes and consolidates existing regulations on disposal. including the role of reverse

DATES: Electronic comments most be submitted and written comments must be postmarked on or before February 10. 2013. Commenters should be aware that the electronic Federal Docket Management System will not accept comments after midnight Eastern Time on the last day of the comment period. ADDRESSES: To ensure proper handling of comments, please reference "Docket No. DEA-316" on all electronic and written correspondence, DEA encourages all comments be submitted electronically through http:// www.regulations.gov using the electronic common) form provided on that site. An electronic copy of this document is also evallable at the http:// www.regulations.gov Web site for easy reference. Paper comments that

duplicate the electronic submission are not necessary as all comments submitted to http://www.regulations.gov will be posted for public review and are part of the official docket record. Should you, however, wish to submit written comments via regular or express mail, they should be sent to the Drug Enforcement Administration, Attention: DEA Office of Diversion Control (OD/ DX), 8701 Morrissette Drive, Springfield, Virginia 22152.

FOR FURTHER INFORMATION CONTACT: John W. Partridge, Executive Assistant, Office of Diversion Control, Drug Enforcement Administration: Mailing Address: 8701 Morrissette Drive. Springfield, Virginia 22152; Telephone: (202) 307-4654. SUPPLEMENTARY INFORMATION:

### Posting of Public Comments

Please note that all comments received are considered part of the public record and are made available for public inspection online at http:// www.regolations.gov and in the DEA's public docket. Such information includes norsonal identifying information (such as your name address, etc.) voluntarily submitted by the commenter. If you would like to submit personal

identifying information (such as your name, address, etc.) as part of your comment, but do not want it to be posted online or made available in the public docket, you must include the phrase "PERSONAL IDENTIFYING INFORMATION" in the first paragraph of your comment. You must also place all the personal identifying information you do not want posted online or made available in the public docket in the first paragraph of your comment and identify what information you want redacted.

If you would like to submit confidential business information as nart of your comment, but do not want to be posted online or made available in the public docket, you must include the phrase "CONFIDENTIAL BUSINESS INFORMATION" in the first paragraph of your comment. You must also prominently identify confidential business information to be reducted within the commont. If a comment has so much confidential business information that it cannot be effectively reducted, all or part of that comment may not be posted online or made. available in the public docket.

Personal identifying information and confidential business information identified and located as set forth above will be reducted, and the comment, in redacted form, will be posted unline and placed in the DEA's public docket file. Please note that the Freedom of

Information Act applies to all comments received. If you wish to inspect the agency's public docket file in person by appointment, please see the FOR FURTHER INFORMATION paragraph.

- A. Purpose of the Regulatory Action B. Summary of the Major Provisions of the Regulatory Action
- H. Background
- A. Legal Authority B. History of Dispesal of Controlled Substances
- C. Existing DEA Regulations
- III. Prescription Drug Abuse Epidemic IV. Scope of Proposed Role
- V. Proposed Disposal Act implementing Regulations
- A. Disposal of Controlled Substance by Ultimate Users-Authorized Persons B. Disposal of Controlled Substances by
- Ultimate Users-Authorized Methods
- G. Dispused of Controlled Substances by Registrants
- D. Return and Recall
  E. Methods of Destruction
- VI. Miscellaneous Changes VII. Regulatory Apolyses

### **Executive Summary**

Purpose of the Regulatory Action

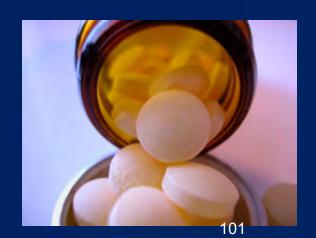
On October 12, 2010, the Secure and Responsible Drug Disposal Act of 2010 (Disposal Act) was enacted (Pub. L. 111-273, 124 Stat. 2858). Before the Disposal Act, altimate users who wanted to dispose of unused, unwunted or expired controlled substance pharmaceuticals had limited disposal ptions. The Controlled Substances Act (CSA) only permitted ultimate users to destroy those substances themselves, for example by flushing or discarding, or to dispose of such substances by surrendering them to law enforcement or by seeking assistance from the U.S. Drug Enforcement Administration (DEA). These restrictions resulted in the necumulation of controlled substances. in household medicine cabinets that were available for abuse, misuse, and aggidental ingestion. The Disposal Act amended the CSA to authorize ultimate users to deliver their controlled substances to another person for the purpose of disposal in accordance with regulations promulgated by the Attorney General. 21 U.S.C. 822(g) and 828(b)(3). The Attorney General delegated responsibility for promulgating the Disposal Act implementing regulations to DEA. These proposed regulations expand the entities to which ultimate users may transfer unused, unwanted, or expired controlled substances for the purpose of disposal, as well as the methods by which such controlled substances may be collected. Specified entities may voluntarily administer any



## **Doctor Shopping**









## Doctor Shopping: What is it?

## Practiced by both Individual "Patients Drug Seekers" & Trafficking Organizations

- Target Physicians
  - Obtain prescriptions from multiple physicians
  - Physicians who are willing to prescribe controlled substances over an extended period of time with little or no follow-up
- Target Pharmacies
  - Utilize multiple pharmacies to fill the orders to avoid suspicion
  - Pharmacies known to dispense controlled substances without asking questions are targeted



## Doctor Shopping: What is it

Los Angeles Times

LATIMES.COM

## Prescriptions like candy

The story of a Duarte doctor makes it clear a lot can go wrong between the handcuffs and the prison time.

### SANDY BANKS

We're getting tough on drug dealers in Los Angeles these days, sweeping crack sellers off skid row

streets, shutting down marijuana dispensaries, prosecuting doctors who peddle prescriptions like candy to patient addicts.

But the story of Dr. Daniel Healy makes it clear that a lot can go wrong between the handcuffs and the prison time.

Healy, according to prosecutors, is a most prolific drug dealer. In 2008 alone. he illegally distributed enough prescription drugs to constitute the federal government's equivalent of more than 50 kilos of cocaine or 37,000 pounds of marijuana.

The Duarte physician ordered more Vicodin than any doctor in the nation -1 million pills in 2008. That's 10 times the stockpile of an average pharmacy; more than his local CVS, Wal-Mart, Target and City of Hope pharmacies combined.

According to federal legal briefs, Healy made so many over-the-counter sales from his "Kind Care" medical clinic, the office had its own money-counting machine and Healy pocketed "\$3,000 to \$6,000 a day."

On the day he was arrested, police pulled over a

ghetto street dealer with a wad of cash and pocketful of crack cocaine.

received years in I

little as f Healy that a ler was "not Dr. Heal future cr to protec his futur

called hi healer w medical class con options t

Thep ing an in Monrovi Drug En istration

Healy ways: "w for his cu more cor (pills) di clinic to could pa ers often combined. came qui

legal papers said. Healy's dealings became so blatant, local pharmacists refused to fill prescriptions he wrote for his patients' prescriptions because they came in so often, involved large quantities of controlled substances and patients tended to pay in cash for the drugs.

Investigators matching his inventory against his pharmacy orders and pre-

than his local CVS, Walaler. Mart, Target, and City of couldn't 96 of the

Hope pharmacies he year ested. Care clinic

an a "narnetted him almost \$700,000 in one year: "a cash-and-carry narcotics store under the guise of providing legitimate medical treatment."

The prosecutor in the case stopped short of saying he's disappointed when I interviewed him Monday.

"Forty-eight months is a significant sentence, by any measure," said Assistant U.S. Atty. David Herzog.

The felony conviction

means Healy will lose his license. "The end result is that this defendant is no longer able to distribute narcotics into the community and never will again."

But 48 months is considerably less than the 210month minimum term the probation report recommended. It's less, even, than the 57 months Healy's lawyer suggested would be fair.

That's a blow to DEA efforts to crack down on abuse of prescription drugs, which is rising among teens and young adults.

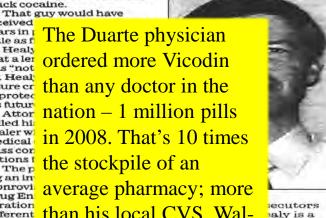
Nearly 7 million Americans are abusing pharmaceutical drugs - up from 3.8 million 10 years ago, and more than the number addicted to cocaine, heroin and hallucinogens. Opiod painkillers — the kind Healy dispensed — cause more overdose deaths than cocaine and heroin combined.

Blatant drug-dealing by doctors is rare. More common is doctor-shopping by patients, thefts from pharmacies, trading meds by addicts and illicit street sales by drug dealers.

That's why Healy's sentence is so disappointing.

Here's a chance to send a message to "well-meaning" doctors like Healy who might be tempted by easy money and to suffering patients who might not realize that the mild-mannered guy with the stethoscope might have more than their well-being in mind.

sandy.banks@latimes.com





## Illinois Doctor Sentenced to Four Consecutive Life Sentences





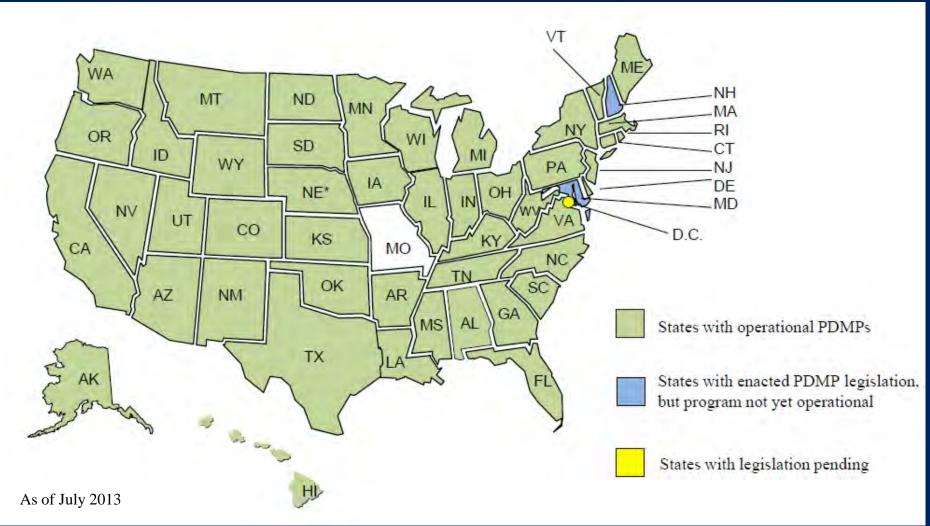
Dr. Paul H. Volkman was sentenced in the Southern District of Ohio on February 14, 2012 to Dr. Paul H. Volkman was sentenced in the Southern District of Ohio on February 14, four consecutive life sentences and ordered to forfeit \$1.2 million. Volkman was convicted on 2012 to four consecutive life sentences and ordered to forfeit \$1.2 million. Volkman was convicted on 2012 to four consecutive life sentences and ordered to forfeit \$1.2 million. Volkman was convicted on 2012 to four consecutive life sentences and ordered to forfeit \$1.2 million. Volkman was convicted on 2012 to four consecutive life sentences and ordered to forfeit \$1.2 million. Volkman was convicted on 2012 to four consecutive life sentences and ordered to forfeit \$1.2 million. Volkman was convicted on 2012 to four consecutive life sentences and ordered to forfeit \$1.2 million. Volkman was convicted on 2012 to four consecutive life sentences and ordered to forfeit \$1.2 million. Volkman was convicted on 2012 to four consecutive life sentences and ordered to forfeit \$1.2 million. Volkman was convicted on 2012 to four consecutive life sentences and ordered to forfeit \$1.2 million. Volkman was convicted on 2012 to four consecutive life sentences and ordered to forfeit \$1.2 million. Volkman was convicted on 2012 to four consecutive life sentences and ordered to forfeit \$1.2 million. Volkman was convicted on 2012 to four course sentences and ordered to forfeit \$1.2 million. Volkman was convicted on 2012 to four course sentences and ordered to forfeit \$1.2 million. Volkman was convicted on 2012 to four course sentences and ordered to forfeit \$1.2 million. Volkman was convicted on 2012 to four course sentences and ordered to four course sentences and ordered to four course sentences.

From 2003 to 2005, Volkman illegally distributed over 2.5 million dosage units of Schedule II drugs, primarily oxycodone, outside the course of professional practice drugs, primarily oxycodone, outside the course of professional practice which resulted in the death of four people.

States in 2004, Volkman ranked first in purchases of oxycodone.



### Status of State Prescription Drug Monitoring Programs (PDMPs)



Source: The National Alliance for Model State Drug Laws (NAMSDL), www.namsdl.com. "Prescription Drug Abuse: Strategies to Stop the Epidemic (2013)"

\* The operation of Nebraska's PDMP is currently being facilitated through the state's Health Information Initiative. Participation by patients, physicians, and other health care providers is voluntary.

## Case: 1:17-md-02 P-DAR Doc #: 2315-il FR: 10/11/11 Flags PageID #: 424496

many customers receiving the same combination of prescriptions

many customers receiving the same strength of controlled substances;

many customers paying cash for their prescriptions;

many customers with the same diagnosis codes written on their prescriptions;

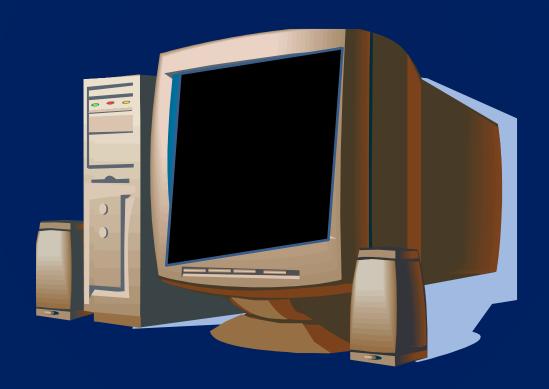
individuals driving long distances to visit physicians and/or to fill prescriptions;

customers coming into the pharmacy in groups, each with the same prescriptions issued by the same physician; and

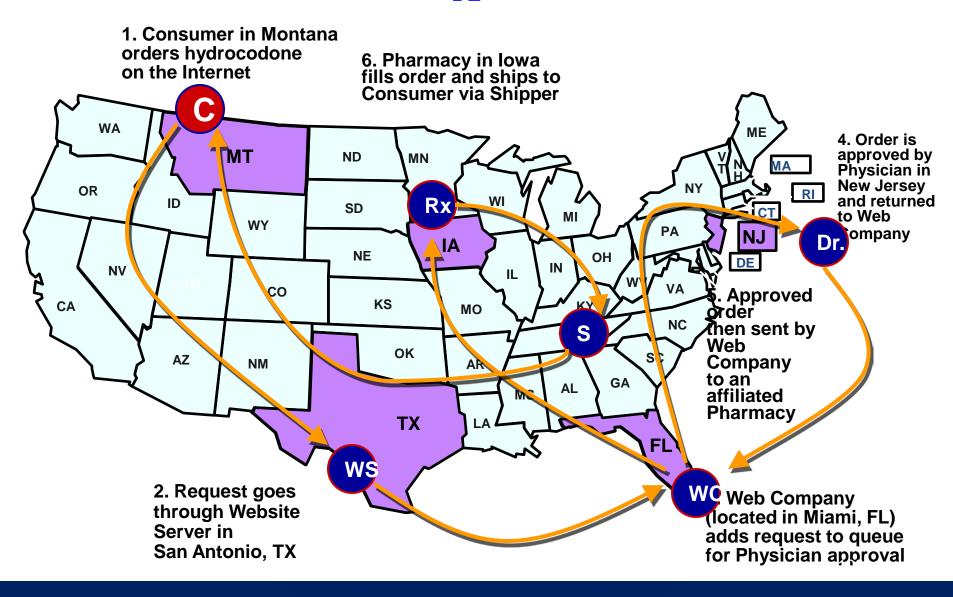
customers with prescriptions for controlled substances written by physicians not associated with pain management (i.e., pediatricians, gynecologists, ophthalmologists, etc.).



## The Internet



#### Domestic 'Rx' Flow





## Purchases of Hydrocodone by Known and Suspected Rogue Internet Pharmacies January 1, 2006 – December 31, 2006

1	H	Hillsborough	TAMPA	FLORIDA	33614	15,596,380
2	F	Pinellas	CLEARWATER	FLORIDA	33765	9,077.815
3	H	Hillsborough	TAMPA	FLORIDA	33614	8,760,876
4	E E	Baltimore City	BALTIMORE	MARYLAND	21213	5,876,300
5	l l	Hillsborough	TAMPA	FLORIDA	33619	5,718,200
6	J	lefferson	RIVER RIDGE	LOUISIANA	70123	4,892,900
7	H	Hillsborough	TAMPA	FLORIDA	33634	4,733,290
8	F	Polk	LAKELAND	FLORIDA	33813	4,564,480
9	H	Hillsborough	TAMPA	FLORIDA	33612	4,220,840
10	F	Pinellas	CLEARWATER	FLORIDA	33759	3,819,320
11		Hillsborough	TAMPA	FLORIDA	33610	3,044,160
12				FLORIDA	33809	3,039,490
13			711		70123	2,750,000
14	<b>UX</b> 50	66 '	/		34652	2,664,120
15	98,50	UU,	/ 1 1		33613	1,902,900
16				MDA	33801	1,726,020
17	, and the second se	แแจมบาบนนูก	TAIVIPA	FLORIDA	33612	1,619,765
18		Hillsborough	TAMPA	FLORIDA	33604	1,570,350
19	F	Pinellas	TARPON SPRINGS	FLORIDA	34689	1,464,900
20	L		DENVER	NORTH CAROLINA	28037	1,402,450
21			TAMPA	FLORIDA	33617	1,282,800
22	ļ l	Hillsborough	TAMPA	FLORIDA	33619	1,272,860
23		-	LAKELAND	FLORIDA	33813	1,039,400
24		Pasco		FLORIDA	33543	1,030,050
25		redell	MOORESVILLE	NORTH CAROLINA	28117	902,500
26		Polk	LAKELAND	FLORIDA	33815	867,800
27		Broward	HOLLYWOOD	FLORIDA	33021	865,700
28			ENCINO	CALIFORNIA	91436	798,100
29			TAMPA	FLORIDA	33604	793,350
30				FLORIDA	34652	583,400
31			FLORENCE	MONTANA	59833	362,000
32			TAMPA	FLORIDA	33619	162,000
33			DEERFIELD BEACH		33441	112,600
34		Hillsborough	TAMPA	FLORIDA	33614	49,600 2 200 <b>10</b> 9
					00/0=/00	2,099,021
				Date Prepared:	03/07/200	7 Source: ARCOS



# One Internet Case Example Minneapolis, Minnesota





### Total Forfeiture:

\$4,370,258.80



# Ryan Haight Online Pharmacy Act: Internet Trafficking a Crime

## 21 USC 841(h)(1): It shall be unlawful for any person to knowingly or intentionally:

(A) deliver, distribute, or dispense a controlled substance by means of the Internet, except as authorized by this title; or

(B) aid or abet any violation in (A)



## Ryan Haight Online Pharmacy Act: Violations

## Automatic Violation of the CSA if any of the following occurs:

- ➤ No in-person medical evaluation by prescribing practitioner
- Online pharmacy not properly registered with *modified* registration.
- ➤ Website fails to display required information



#### Current CSA Registrant Population

#### Total Population: 1,500,245

Practitioner	-	1,168,919
<b>Mid-Level Practitioner</b>	-	232,136
Pharmacy	-	68,907
Hospital/Clinic	-	15,921
Manufacturer	-	545
Distributor	-	959
Researcher	-	7,164
<b>Analytical Labs</b>	-	1,525
NTP	-	1,319
ADS Machine	-	564



## What took the place of internet controlled substance distribution?

Where did it all go?



#### Normal Practitioner / Patient Relationship

#### **Practitioners**

"A prescription for a controlled substance to be effective must be issued for a legitimate medical purpose by an individual practitioner acting in the usual course of professional practice." (21 CFR §1306.04(a))

United States v Moore 423 US 122 (1975)



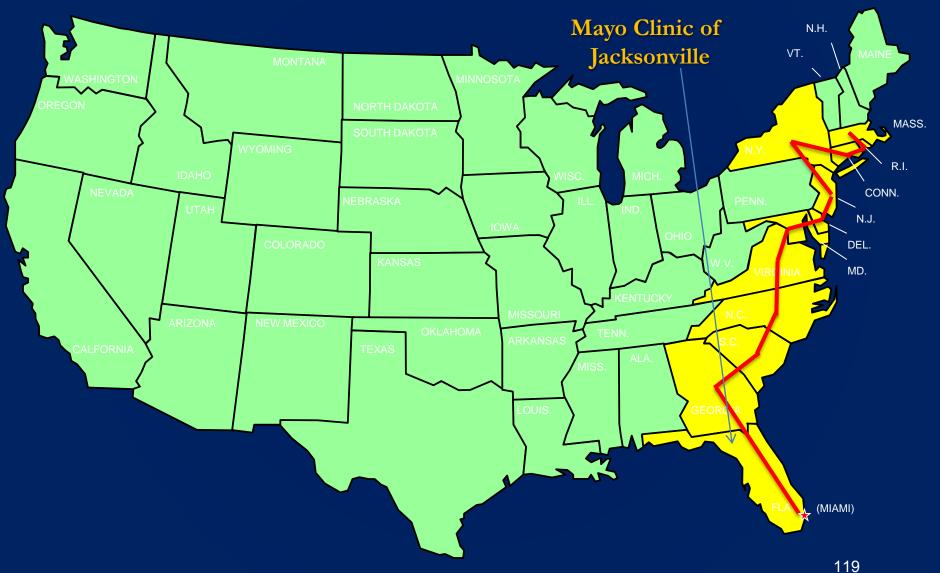
## Case: 1:17-militarie Floricia Migration \*\*: 424508 Was this Normal ??

Vast majority of the "patients" visiting Florida "pain clinics" came from out-of-state:

- > Georgia
- > Kentucky
- > Tennessee
- > Ohio
- > Massachusetts
- > New Jersey
- > North and South Carolina
- > Virginia
- ➤ West Virginia



#### THE MIGRATION







"short waits or we will pay you"

"earn \$\$\$ for patient referals" (sic)



SAVE SS
With Our Patient Loyalty Program

\$100 OFF

Walk-Ins Welcome at 12 Noon Daily.

CALL TODAY FOR APPOINTMENT 954.491.8034

5459 N. FEDERAL HWY • FORT LAUDERDALE, FL 33308 (4 BLOCKS NORTH OF COMMERCIA 420



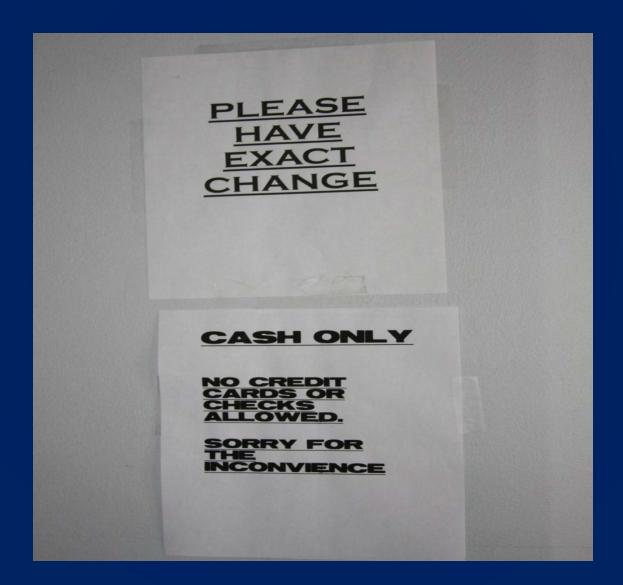
## When you get in, make sure you follow the Instructions!!



121



#### All the Instructions





#### All of your weapons !!!!!!





#### Including the knives !!!!





#### Finally, get your script (s)!!





## Make sure you pack them properly for the trip home (which is often out of state)!





#### Drugs Prescribed

- A 'cocktail' of oxycodone and alprazolam (Xanax®)
- An average 'patient' receives prescriptions or medications in combination

Schedule II	Schedule III	Schedule IV
Oxycodone 15mg, 30mg	Vicodin (Hydrocodone)	Xanax (Alprazolam)
Roxicodone 15mg, 30mg	Lorcet	Valium (Diazepam)
Percocet	Lortab	
Percodan	Tylenol #3 (codeine)	
Demerol	Tylenol #4 (codeine)	127



#### Average Charges for a Clinic Visit

- Price varies if medication is dispensed or if customers receive prescriptions
- Some clinics advertise in alternative newspapers citing discounts for new patients such as 'buy one get one free' or "50% off with this ad"
- Typically, initial office visit is \$250; each subsequent visit is \$150 to \$200
- Average 120-180 30mg oxycodone tablets per visit

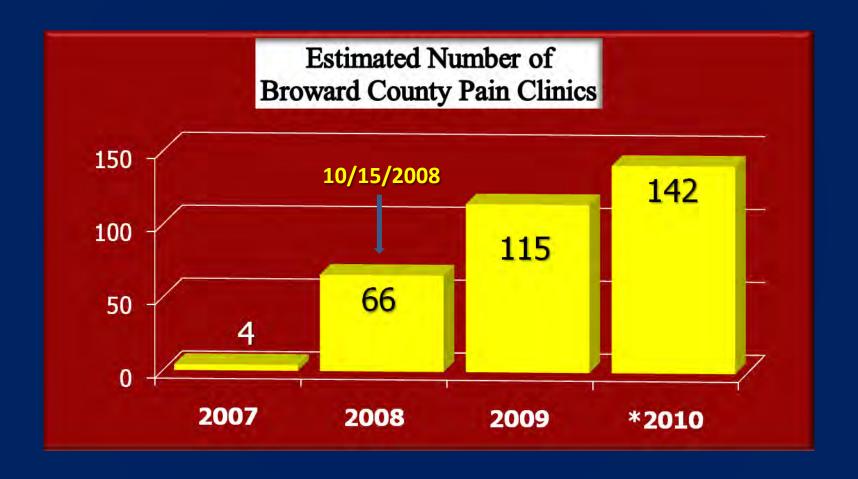


#### Cost of Drugs

- The 'cocktail' prescriptions go for \$650 to \$1,000
- According to medical experts, most clinics do not require sufficient medical history and tests for proper prescribing of Schedule II substances
- Each oxycodone 30mg tablet costs \$1.75 to \$2.50 at the clinics
  - On the street in Florida, that pill can be re-sold for \$7 to \$15
  - Outside of Florida, it can be re-sold for \$25 to \$30 (\$1 per mg)



#### Explosion of South Florida Pain Clinics





#### Explosion of South Florida Pain Clinics – All Providers (Current and Closed)

• All/State of Florida: 1,501

- Broward County: 236
- Miami-Dade County: 156
- Palm Beach County: 161
- Hillsborough County (Tampa area): 214



#### Where to Find Doctors - Craigslist??

#### \*\*PHYSICIAN NEEDED, START IMMEDIATELY\*\* (WEST PALM BEACH, FLORIDA )

Date: 2010-03-03, 5:22PM EST

Reply to: job-gekbz-1627117891@craigslist.org [Errors when replying to ads?]

\*\*PHYSICIAN NEEDED, START IMMEDIATELY\*\*

M.D. / D.O. FOR CONTINUING CARE / PAIN MANAGEMENT CENTER

- FULL TIME & PART TIME POSITIONS ARE AVAILABLE START IMMEDIATELY!
- Experience in Pain Management is preferred but NOT necessary. We will train if needed!
- GREAT Compensation (\$12,000+ PER WEEK!!!)
- Position may include Medical Director for facility
- Doctor's need to have their Dispensing License or can obtain one
- Perfect opportunity for a M.D. / D.O. / or Retiree
- Please send resume with salary requirements to: DPerezWPM@Gmail.com

ALL INQUIRES CONTACT: DPerezWPM@Gmail.com OR CALL 561-253-4038

#### **DOCTOR'S NEEDED (MIAMI)**

Date: 2010-02-21, 6:50PM EST

Reply to: doctor247@hotmail.com [Errors when replying to ads?]

CAN EARN OVER \$500 DOLLARS AN HOUR FLEXIBLE HOURS
WEEKDAYS .WEEKENDS OR BOTH
YOU MAKE YOUR OWN SCHEDULE
CONTACT ERIC TEL 305 710-0013
CAN SEND US YOUR CV AT doctor247@hotmail.com

- Location: MIAMI
- Compensation: can earn over \$500 dollars an hour
- This is a part-time job.
- Principals only. Recruiters, please don't contact this job poster.
- Phone calls about this job are ok.
- Please do not contact job poster about other services, products or commercial interests.

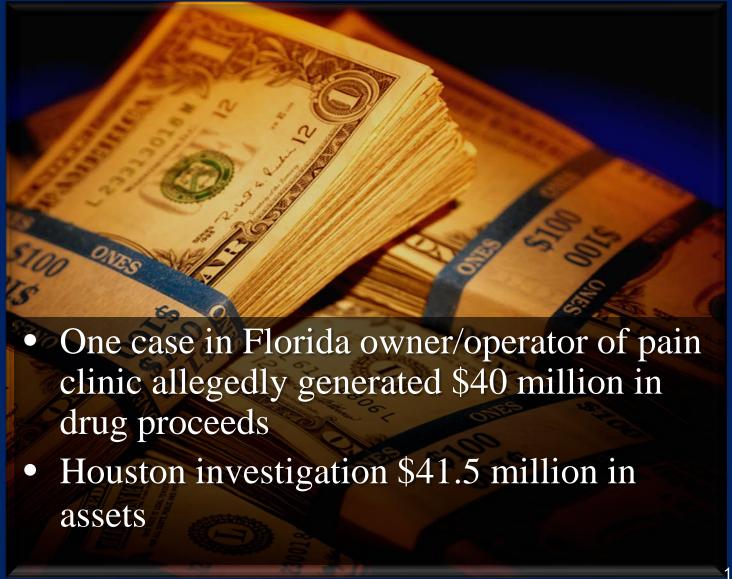
132



## Why is this happening?

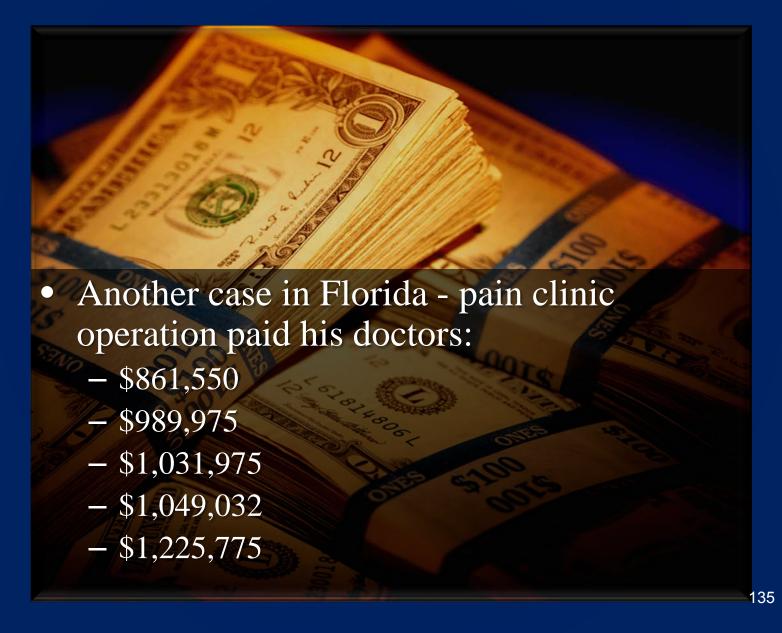


#### Its All About Profit





#### Its All About Profit







#### State of Florida Legislative Actions

#### • Effective October 1, 2010

- Pain clinics are banned from advertising that they sell narcotics
- They can only dispense 72-hour supply of narcotics
- Prohibits the registration of pain clinics unless they are owned by physicians or licensed by non-physicians as a health care clinic

#### • Effective July 1, 2011

- Clinics must turn over their supply of C-II and C-III controlled substances
- Clinics are no longer able to dispense these drugs
- Clinics cannot have ANY affiliation with a doctor that has lost a DEA number

#### ed: 10/14/10, 139 of 228. PageID #: 424528

#### Feds raid Fla. pill mills; arrest docs, owners

By CURT ANDERSON The Associated Press Wednesday, February 23, 2011; 5:23 PM

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February 23, 2011

and local police swept across South Florida on Wednesday making arrests as part of a lengthy undercover operation into illegal pill mills that dispense huge amounts of powerful prescription drugs across the nation.

WESTON, Fla. -- U.S. Drug Enforcement Administration agents

#### Agents Raid Florida Clinics in Drug Crackdown

By DON VAN NATTA Jr.

MIAMI — Drug Enforcement Administration agents and other law enforcement officials on Wednesday raided six South Florida pain clinics accused of illegally dispensing potent prescription drugs across the

United States. Twenty-two people, including trafficking charges.

#### The Palm Beach Post

Print this page

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#### 11 arrested in Palm Beach County as part of multi-agency pill mill raid

In Palm Beach County, the raids focused on five doctors in four pain clinics. By CYNTHIA ROLDAN AND MICHAEL LAFORGIA

Palm Beach Post Staff Writers

Updated: 11:20 a.m. Thursday, Feb. 24, 2011 Posted: 9:57 a.m. Wednesday, Feb. 23, 2011

Operators of four crooked pain clinics in Palm Beach County made millions of dollars by peddling pills to patients with trumped up injuries, rewarding themselves with boats, exotic cars and real estate while rates of overdose deaths and drug-dealing soared, state prosecutors alleged in court documents made public Wednesday.



## Clinic response to Enforcement Actions & the Florida legislation prohibiting the sale of CS from pain clinics?

# Buy Pharmacies or Move to Other States!

#### Beet prices on Case: 1:17-md-02804-DAP. Doc #: 2815-5 Filed: 10/14/19 141 of 228. PageID #: 424530

Low cattle supplies, strong foreign demand for U.S. beef help fuel price boost, 1B.

#### Preserving pets after death growing popular as an option

Taxidermist Daniel Ross acknowledges it's a controversial topic, but says the owners "aren't weird, they just really love their pets." 3A.

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Crossword, Sudoku 5D Editorial/Forum 6-7A Market trends Marketplace Today 5D State-by-state TV listings

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www.usatodayservice.com

#### USA TODAY Snapshots®



By Rachel Huggins and Karl Gelles, USA TODAY

cartoonish persona, self-promotion and a crimi- Dotcom's flamboyant life of riches and creating nal record of pump-and-dump stock fraud.

figure behind Megaupload, which U.S. prosecutors charge was a global empire that reaped a mega-fortune from illegal digital distribution of movies, songs and other copyright works.

In a New Zealand jail awaiting extradition to the USA on charges of racketeering, money-

one of the Web's most popular and controversial The former computer hacker is the principle sites - a site that came into the government's cross-hairs two years ago after a complaint from the Motion Picture Association of America.

> In the days after Dotcom's arrest, the case has triggered an angry response from the hacker

> > Please see COVER STORY next page ▶

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applications in 2011,

They feel the squeeze

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ills to people recruited

s to get prescriptions cs. "They're not selling

d aspirin," Trouville

nothing but an empty

plicants turned down

try their luck in Geor-

Allen, director of the

and Narcotics Agency.

lletproof window."

health and safety.

ne says.

#### Dealers creative in oxycodone bid

They try to open pl after Florida target

By Donna Leinwand Leger USA TODAY

Drug dealers are finding ways around new laws th down on "pill mills" dispens erful painkillers such as oxyc

In Florida, hundreds of pec to open pharmacies after barred doctors from disper narcotics directly from the and forced patients to fill t scriptions at pharmacies. moved their operations to state police and federal agen

"Traffickers adapt to sit says Mark Trouville, special charge of the Drug Enforcer ministration's field offices in "We knew once we put pre the pill mills, the wrong would start opening pharmacies.

Florida was the nation's center of prescription-painkiller distribution until the state enacted laws last year aimed at pill mills - clinics where doctors perform cursory examinations on people with du-

bious injuries and dispense addictive painkillers. Since then, the number of Florida doctors among the nation's top 100 oxycodone-purchasing physicians has fallen to 13 from 90 in 2010, DEA Special Agent David Melenkevitz says.

Applications for non-chain pharmacies jumped about 80% in 2011 — to 381 — from a typical year before the crackdown, Trouville says.

"Traffickers adapt to situations," says Mark Trouville, Special Agent in charge of the Drug Enforcement Administration's field offices in Florida. "We knew once we put pressure on the pill mills, the wrong people would start opening pharmacies.

Administration

Or new non-chain drugstore applications, about 95% have some connec-By Julie Snider, USA TODAY tion to Florida, he says.

> "The people come completely out of left field without any pharmacy background and open a pharmacy in a sleazy strip mall right down the road from a pain clinic," Allen says. "You do a cursory background on them, and they're living in a doublewide in Pembroke Pines, Fla."

The DEA is working with the state to inspect pharmacies, says Barbara Heath of the DEA's Atlanta field division. She expects problem pharmacies to emerge in North Carolina and Tennessee as they are pushed out of Georgia.



"Year c Woma

since

cember: Gingrich has fallen by 8.

Gingrich fares less well than Texa Paul, who trails Obarna by 7 points, 50 former Pennsylvania senator Rick who also trails by 7 points, 51%-44%.

"Gingrich's efforts to win the nomination have set back his effort: general election," says political sci lacobs of the University of Minneson appeal to Tea Party conservatives him out of the mainstream of Americ

The Swing States survey focuses tion's most competitive battleground Florida, Iowa, Michigan, Nevada, 1 shire, New Mexico, North Carolina, sylvania, Virginia and Wisconsin.

The findings presumably reflect th attacks on Gingrich's temperament by Romney and other prominent from Arizona Sen. John McCain to fc majority leader Bob Dole. The fo speaker has drawn fierce fire since South Carolina primary on Jan. 21 at the top of national polls.

In Florida, which holds its prim Romney led Gingrich in a Marist Sunday by 15 points, 42%-27%.

Gingrich blamed his fall on neg aired by Romney and his allies. "H policy of carpet bombing his oppone said on Fox News Sunday, "It has an a

Romney, campaigning in Napl-Gingrich should "look in the mirror his support has dropped.

Voters in both parties rate Ro than Gingrich on a series of positiv

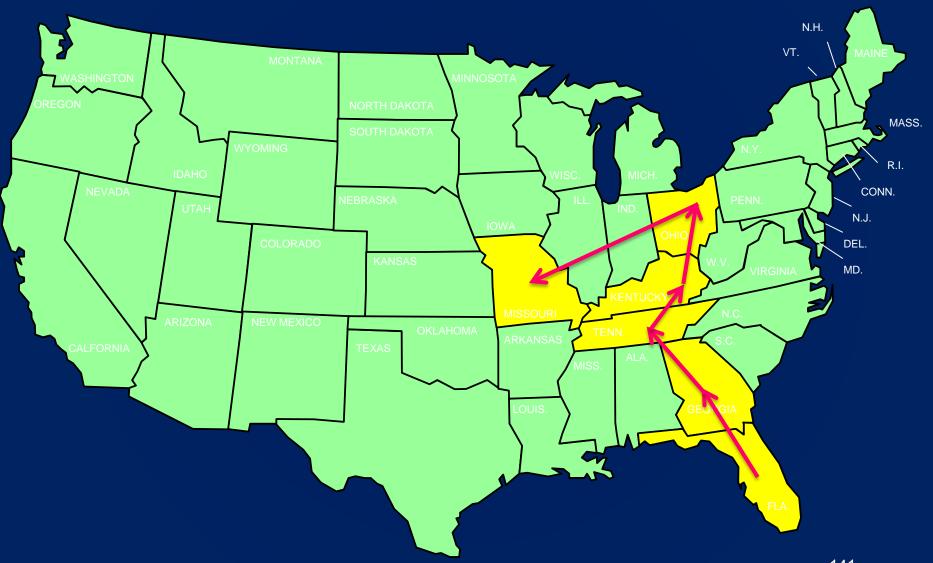
Nearly six in 10 say Romney has ity and leadership qualities a pre: have; 42% say Gingrich has those a percent call Romney sincere and a say that of Gingrich.

Neither does particularly well whether they understand the pro icans face in their daily lives: 44% veyed say that applies to each.

The survey of 737 registered vi through Saturday has a margin of percentage points.



#### MIGRATION OF PAIN CLINICS

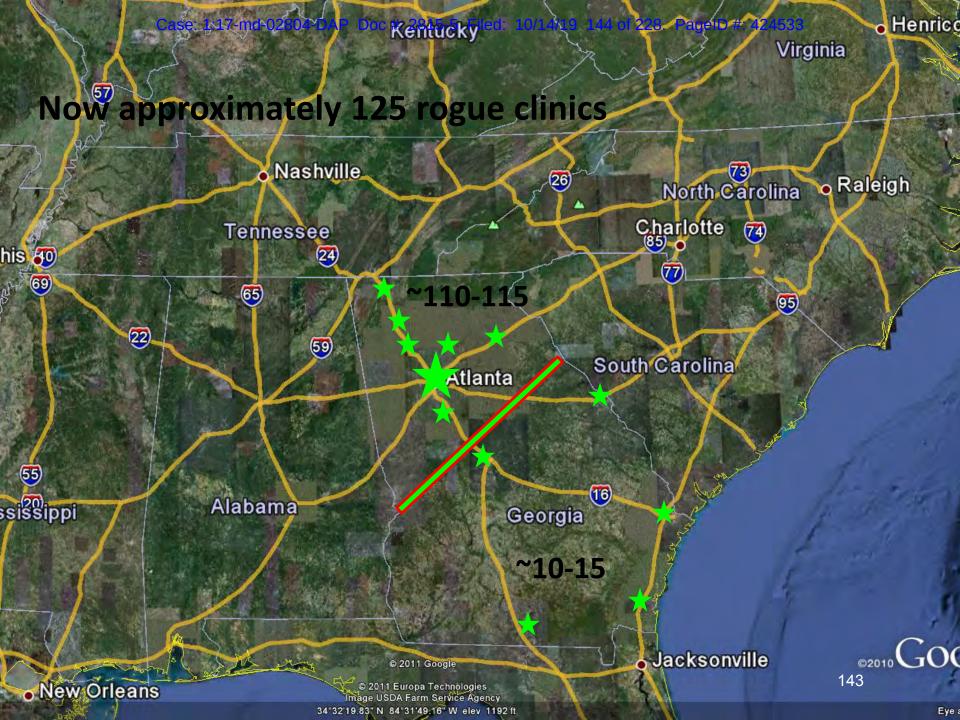




## Georgia Example: Traditional Pain Management Clinics

#### Years prior to 2009-2010: 15-20 legitimate clinics

- Almost all owned by Physicians
- Accept insurance, Medicaid, Medicare, etc.
- > Patients need appointments
- Follow pain management guidelines
- Patients get a complete physical workup & exam
- > Use physical therapy, other treatment methods
- Prescribed drugs usually include non-narcotics

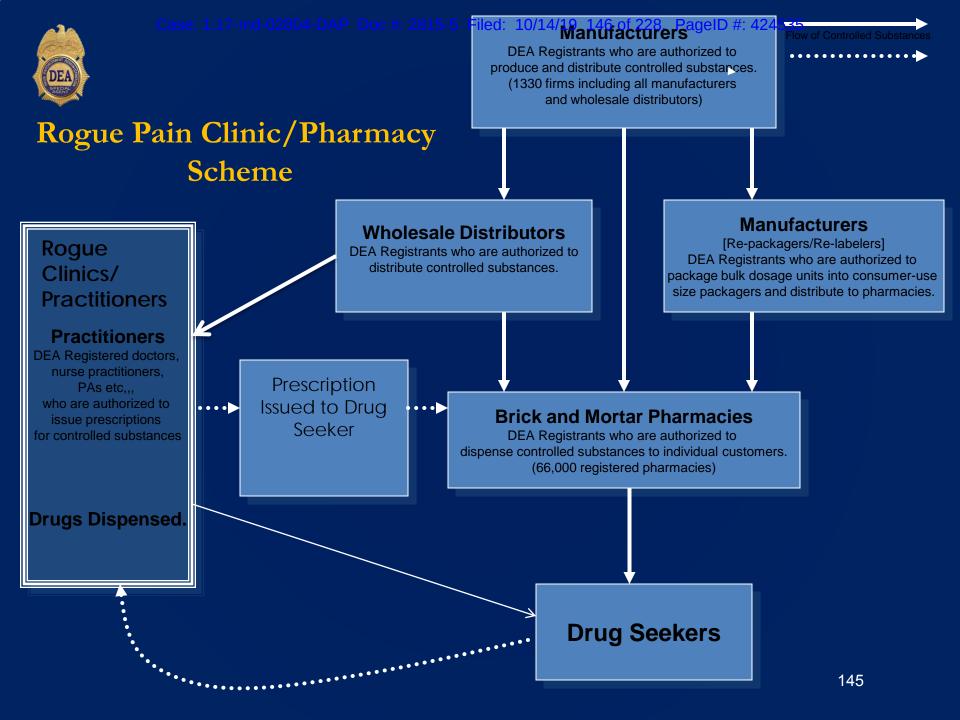




#### Georgia Pain Pill Clinics

### In 2012 – approximately 125 rogue clinics owned by non-physicians, and the owners:

- > Are from another state
- Many are convicted felons
- Usually owned or operated a pain clinic in another state.
- > Have ties to some type of organized crime
- ➤ If from Florida, left not because of the Florida PMP, but due to new Pain Clinic restrictions and no dispensing





#### Cutting off the Source of Supply







## First Prong: Increased Enforcement Efforts

- Currently 58 operational Tactical Diversion Squads (TDS) throughout the United States (66 total approved).
- These TDS enforcement groups incorporate the skill sets of DEA Special Agents, Diversion Investigators, other federal law enforcement, and state and local Task Force Officers.



## Second Prong: Renewed Focus on Regulatory Oversight

Increased regulatory efforts throughout the U.S. (to include increases in frequency of inspections)

Investigating/Inspecting all new and renewal pharmacy applications submitted in Florida.

Investigating/Inspecting existing pharmacies registrations



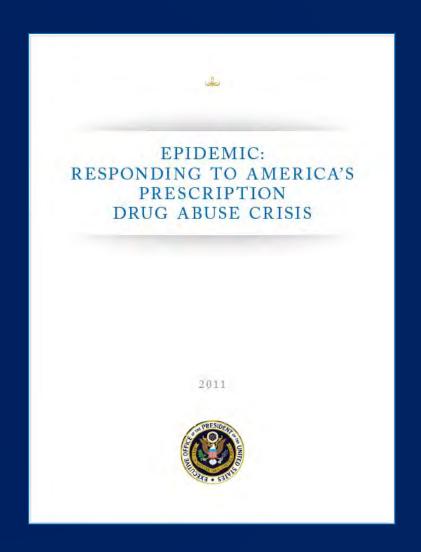
# We will not arrest our way out of this problem!!!!!

- Enforcement is just as important as....
- Prevention/Education
- Treatment

#### Case: 1:17-md-Q2804-DAP Doc #: 2815-5 Filed: 10/14/19 151 of 228. PageID #: 424540

#### Prescription Drug Abuse Prevention Plan

- Coordinated effort across the Federal government
- Four focus areas
  - 1) Education
  - 2) Prescription DrugMonitoring Programs
  - 3) Proper MedicationDisposal
  - 4) Enforcement





#### Office of Diversion Control

www.deadiversion.usdoj.gov











#### **METHAMPHETAMINE** IS MADE OF

Maybe you've heard it's made of the same stuff as cold medicine. Well, that's not all. Some of the ingredients used to make meth include battery acid, gasoline, and drain cleaner

GET THE FACTS ABOUT METHAMPHETAMINE »









Did You Know? Combine toxic chemicals with neglected hygiene, and you get a condition called "meth mouth"-rotten and decaying teeth.



Advice from teens on the D.A.R.E. Youth Advisory Board READ MORE .









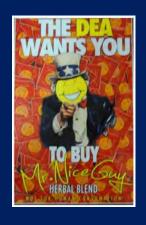
#### Thank You / Questions





## Synthetic Drug Trafficking & Abuse Trends







November 16-17, 2013
Pharmacy Diversion Awareness Conference (PDAC)
Louisville, KY

Alan G. Santos, Associate Deputy Assistant Administrator, Operations Division, Office of Diversion Control, U.S. Drug Enforcement Administration



#### Outline

#### Designer Synthetic Drugs: Defining What They Are

- Synthetic Cannabinoids
- Synthetic Cathinones
- Other Synthetic Compounds

#### Scope of the Problem

- Global Overview of Threat
- > U.S. Overview & Experience

#### Control Efforts: Using All the "Tools Available

- > State
- Federal
- > International



#### Designer Drugs: A Tough Problem

Targeting emerging psychoactive designer synthetic drugs [i.e. synthetic cannabinoids (the synthetic marijuana compounds), synthetic cathinones (the synthetic stimulants), and other emerging synthetic compounds] is a priority for DEA.

But it's a tough public health & safety challenge!



# Designer Synthetic Drugs: Defining What They Are



## Designer Drugs Purported as "Legal" Highs

Designer Drugs have rapidly emerged as "legal" alternatives to internationally controlled drugs (such as marijuana, cocaine, methamphetamine, & MDMA) causing similar effects, with the potential to pose serious risks to public health and safety.



#### Where did they come from?

A highly regarded Medicinal Chemist Dr. F. Ivy Carroll and colleagues stated in a recent publication:

Throughout the drug discovery process, pharmaceutical companies, academic institutions, research institutions, and other organizations publish their studies in scientific journals, books, and patents. This information exchange, which is essential to the legitimate scientific enterprise, can be, and is, used by clandestine chemists who duplicate the technical sophistication used by the research community to manufacture and market a seemingly endless variety of analogs of so-called designer drugs.



#### Where did they come from?

- Substances rejected due to poor therapeutic potential
- Scientific literature excavated to identify substances
- > No industrial or medical use for these substances
- ➤ Often characterized as being "research compounds" (the only research being undertaken is to determine their abuse potential for sale to consumer market)







#### Proliferation of Designer Drugs

- Increasingly popular among recreational drug users
- Internet sales
- > Head shops/Smoke shops
- Promoted by discussion boards self studies

Bloomber Businessw Fake Pot, Real Profits d with medical research and fueled by Chinese factories and YouTube, a band of outlaws has reated a dangerous multibillion-dollar industry 058

Armed with medical research and fueled by Chinese factories And YouTube, a band of outlaws has Created a dangerous multibillion-dollar industry





- A "cannabinoid" is a class of chemical compounds in the marijuana plant that are structurally related.
- Synthetic cannabinoids" are a large family of chemically unrelated structures functionally (biologically) similar to THC, the active principle of marijuana.
- They may have less, equivalent or more pharmacologic (psychoactive) activity than THC.



- Synthetic Cannabinoids are sold in retail stores, on the internet, and in "head shops" as "Herbal Incense" or "Potpourri"
- Smoked alone or as a component of herbal products
- Abusers report a potent cannabis-like effect



U.S. Drug Enforcement Administration / Operations Division / Office of Diversion Control



### Adverse Health Effects

Multiple deaths have been connected to the abuse of these substances alone and with other substances on-board.

Psychological	Anxiety, aggressive behavior, agitation, confusion, dysphoria, paranoia, agitation, irritation, panic attacks, intense hallucinations
Neurological	Seizures, loss of consciousness
Cardiovascular	Tachycardia, hypertension, chest pain, cardiac ischemia
Metabolic	Hypokalemia, hyperglycemia
Gastrointestinal	Nausea, vomiting
Autonomic	Fever, mydriasis
Other	Conjunctivitis



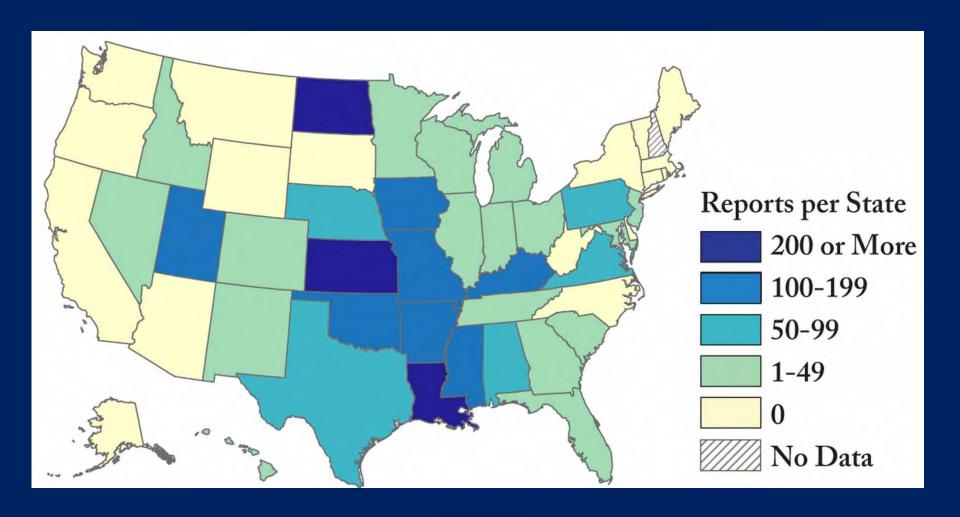
- Unregulated and unlicensed industry (many manufacturers)
- > Full disclosure of ingredients typically not present
- Batch to batch variance (i.e., "Hot Spots")





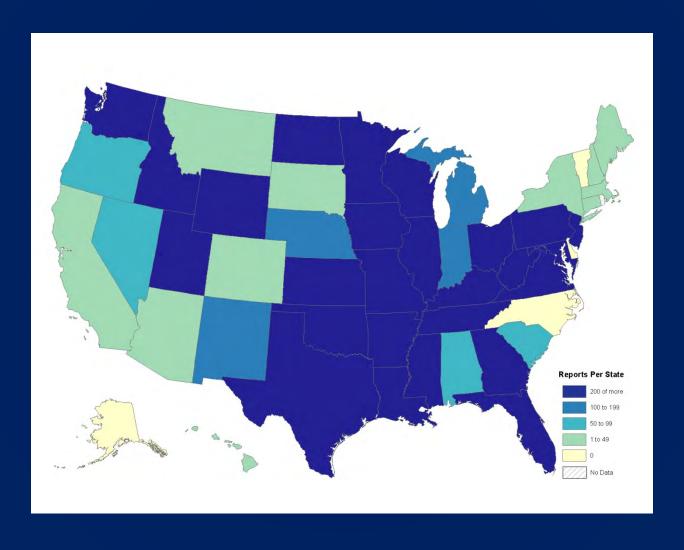


#### Synthetic Cannabinoids, by State, 2010



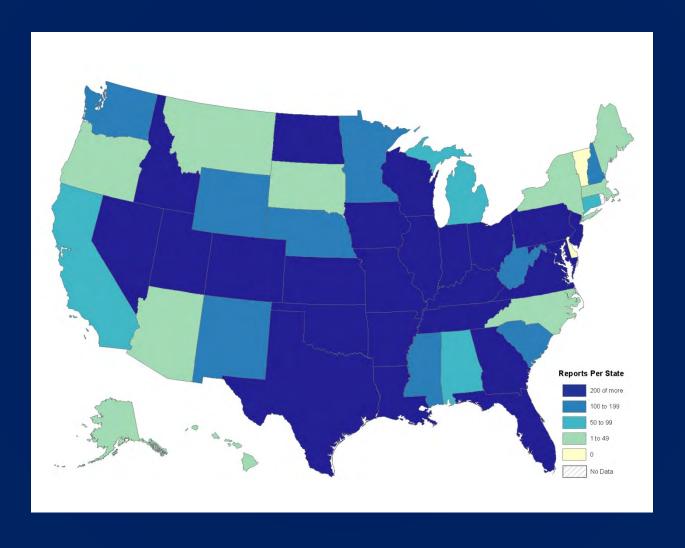


#### Synthetic Cannabinoids, by State, 2011





### Synthetic Cannabinoids, by State, 2012





#### **Synthetic Cathinones**



#### Synthetic Cathinones

- Structurally and pharmacologically similar to amphetamine, Ecstasy (MDMA), cathinone, and other related substances.
- Are central nervous system (CNS) stimulants and have stimulant and psychoactive properties similar to schedule I and II amphetamine type stimulants.
- Synthetic cathinones are sold in retail stores, on the internet, and in "head shops" as "bath salts", "plant food", or "jewelry cleaner"



### Adverse Health Effects

Synthetic cathinone users commonly report cardiac, psychiatric, and neurological signs and symptoms with death.

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Cardiovascular	palpitations, tachycardia, chest pain, vasoconstriction, myocardial infarction
Psychological	Aggressive behavior, anger, anxiety, agitation, auditory and visual hallucinations, depression, dysphoria, empathy, euphoria, fatigue, formication, increased energy, concentration, panic attacks, paranoia, perceptual disorders, restlessness, self-mutilation, suicidal ideation
Neurological	Seizures, tremor, dizziness, memory loss, cerebral edema, headache, lightheadedness
Musculoskeletal	Arthralgia, extremity changes (coldness, discoloration, numbness, tingling), muscular tension, cramping
Gastrointestinal	Abdominal pain, anorexia, nausea, vomiting
Pulmonary	Shortness of breath
Ear Nose Throat	Dry mouth, nasal pain, tinnitus

11/27/2013



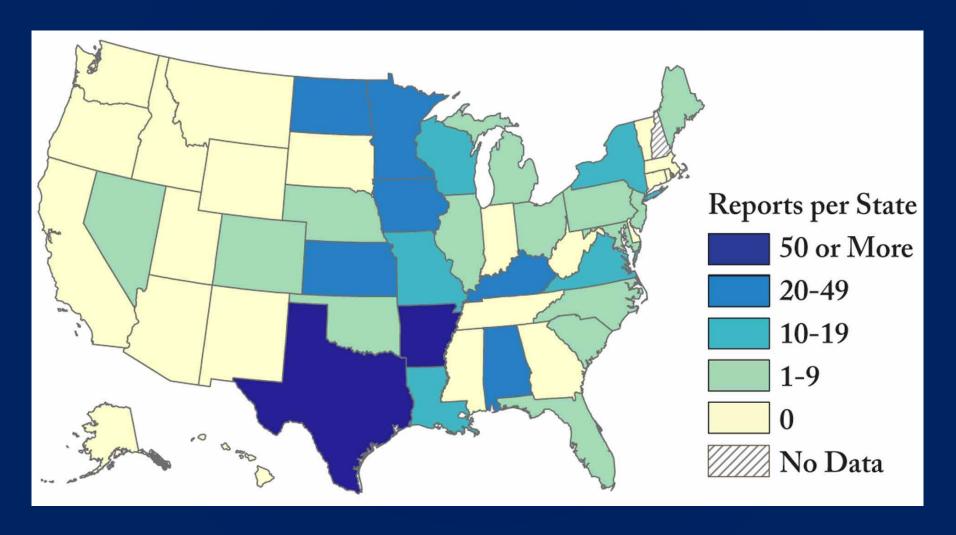
#### Synthetic Cathinones

- Like the cannabinoids, unregulated and unlicensed industry (many manufacturers)
- > Full disclosure of ingredients typically not present
- > Significant batch to batch variances (i.e., "Hot Spots")



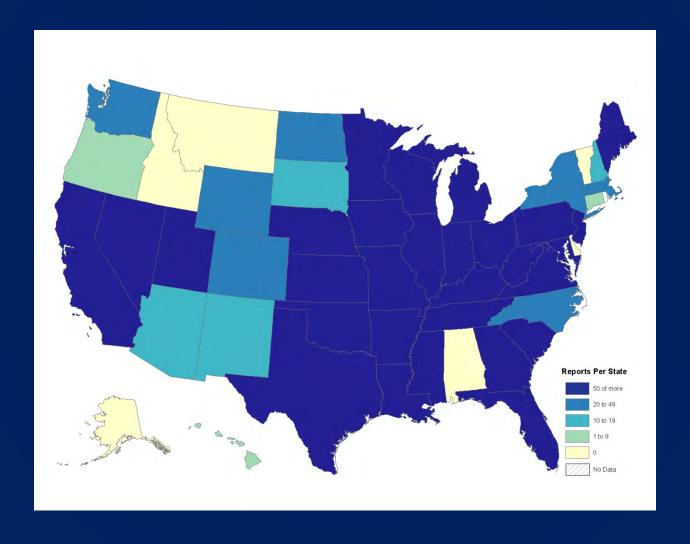


#### Synthetic Cathinones, by State, 2010



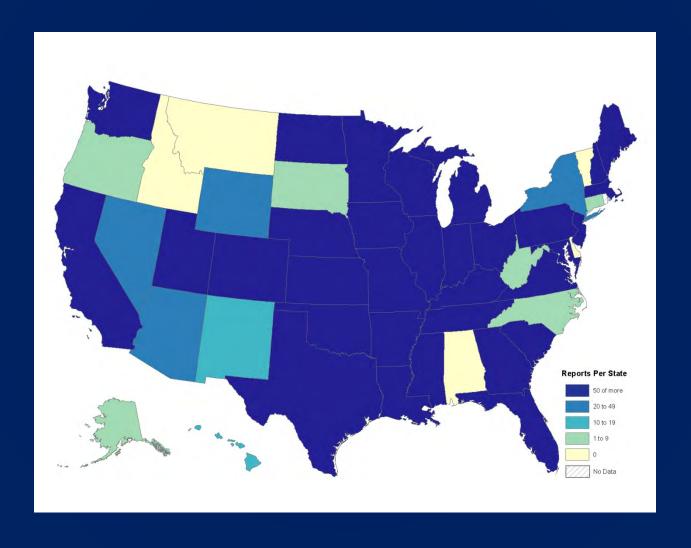


#### Synthetic Cathinones, by State, 2011





#### Synthetic Cathinones, by State, 2012





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## Dance drug molly now linked to FOURTH overdose as police fear killer tainted batch has spread throughout East Coast

- Mary 'Shelley' Goldsmith, 19, died August 31 at one of Washington, DC's largest nightclubs
- While toxicology results are pending, the honors student's father admits Shelley was likely on 'molly,' a term for MDMA or ecstacy
- Olivia Rotondo, 20, and Jeffrey Russ, 23, died at New York City's Electric Zoo dance party after taking the drug
- Brittany Flannigan, 19, from New Hampshire, died August 28 after apparently overdosing on MDMA at a Boston concert





## What is "Molly"?

- "Molly" a synthetic designer drug
  - Originally a street name for pure MDMA (Ecstasy)
  - Currently a street name for a drug, that has the same effects as MDMA





# Other Synthetic Compounds



# Phenethylamines

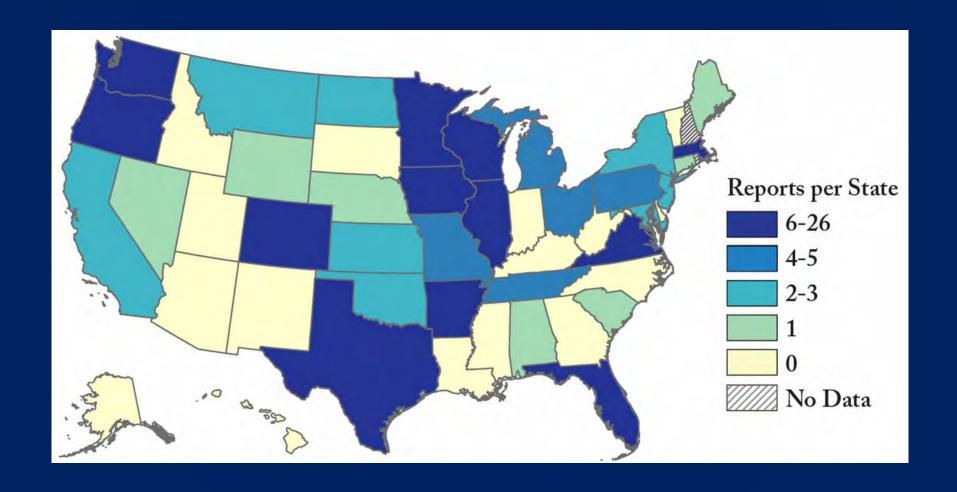
Are a class of substances with documented psychoactive and stimulant effects / Includes the '2C series' compounds / Abused orally and encountered on "blotter paper" and in "dropper bottles" / Possibly mistaken for LSD / Linked to deaths





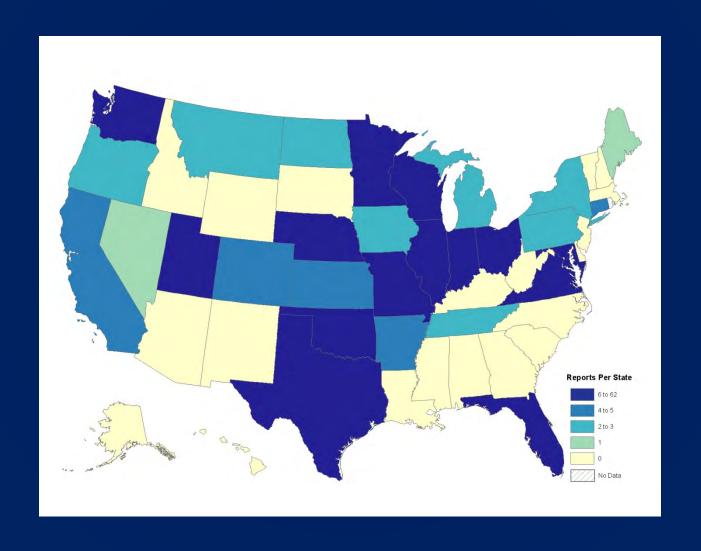


### 2C-Phenethylamine Reports, by State, 2010



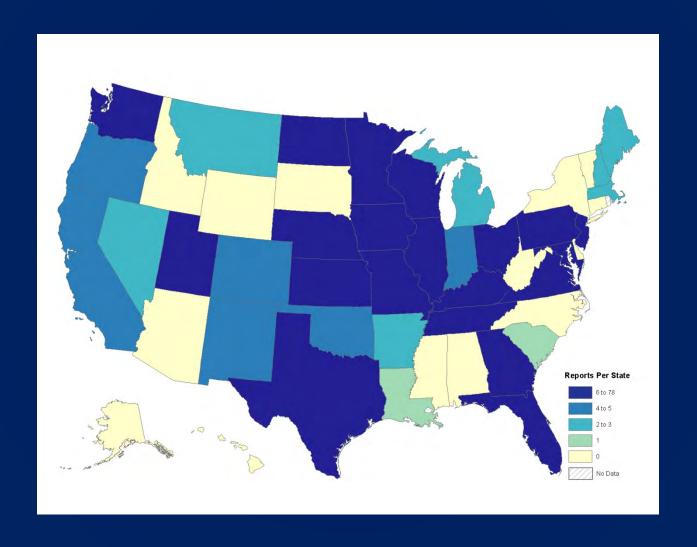


## 2C-Phenethylamine Reports, by State, 2011





## 2C-Phenethylamine Reports, by State, 2012





# Piperizines

➤ Have hallucinogenic properties as well as often being referred to as amphetamine-like / Tableted and frequently sold as 'ecstasy' (BZP-TFMPP combination abused to mimic the effects)



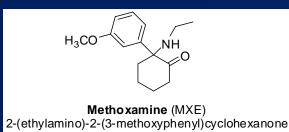






## Methoxamine (MXE)

- Dissociative (mind altering effects) and depression of pain
- > Effects similar to PCP
- Encountered on designer drug market
- ➤ International increase in ketamine abuse
- Deaths attributed to the substance





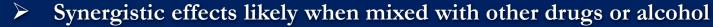


**CBP Photo** 



### Problems with All Synthetic / Designer Drugs

- Marketed to teens and young adults
- Easily attainable in retail environments and via the internet
- Unknown ingredient(s)
- No consistency in manufacturing process
- Not tested for human consumption / Unknown short & long term effects!!
- No known dosage not FDA approved









# Scope of the Problem



## Global Overview of the Threat

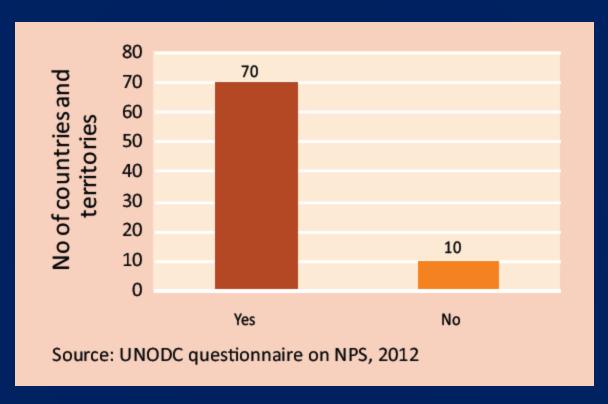
A global problem that constitutes a significant public health threat to many nations !!!







## Global Synthetic Drug Use



Of the nations surveyed, 87 % (70 out of 80) indicate that NPS are available in their respective drug markets.

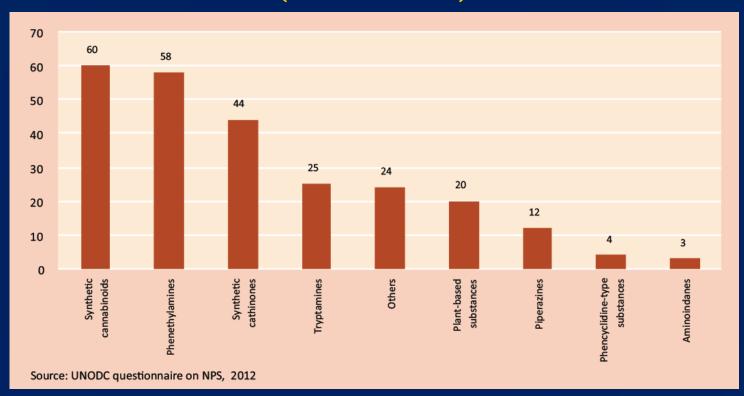


# Global Synthetic Drug Use





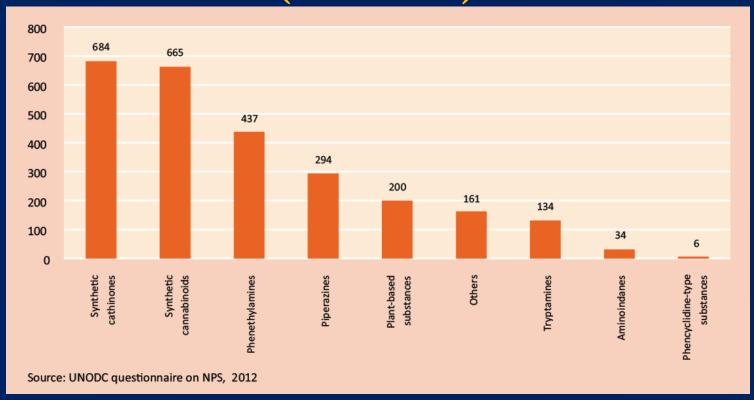
# Number of NPS on Global Markets (2009-2012)



A total of 251 NPS (including ketamine) were reported to UNODC by 40 countries and territories up to 2012.



# Number of NPS in Global Markets (2009-2012)



At the global level, most reports pertaining to NPS concern synthetic cathinones, with 684 reports, followed by synthetic cannabinoids with 665 reports



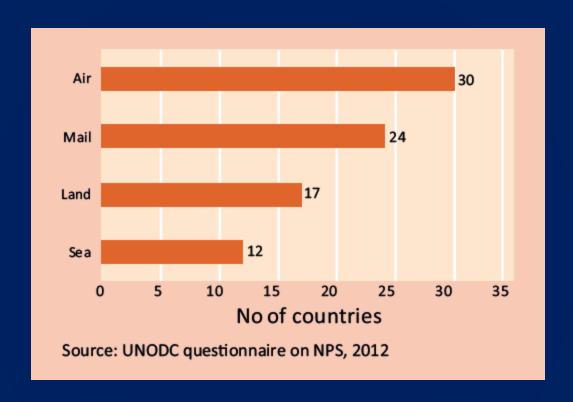
## Trend of NPS Seizures (2009 – 2012)

NPS group	2009	2010	2011	2012
Synthetic cannabinoids	<b>↑</b>	1	1	<b>↑</b>
Synthetic cathinones	1	1	1	$\leftrightarrow$
Ketamine	$\leftrightarrow$	$\leftrightarrow$	$\leftrightarrow$	$\leftrightarrow$
Phenethylamines	$\leftrightarrow$	1	$\leftrightarrow$	$\leftrightarrow$
Piperazines	1	$\leftrightarrow$	$\leftrightarrow$	$\downarrow$
Plant-based substances	1	1	1	$\leftrightarrow$
Miscellaneous	-	1	1	<b>↑</b>
↑= Increasing, ↓= Decreasing, ↔ =Stable, - unknown Source: UNODC questionnaire on NPS, 2012 and ARQ				

Trends for the seven NPS groups fluctuate. Seizures of ketamine, phenethylamines and piperazines stable Rising trends for synthetic cannabinoids, cathinones, and plant-based substances



## **NPS Trafficking Modes**



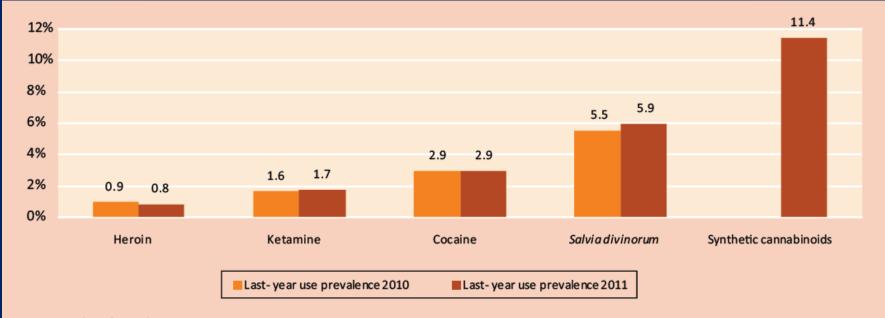
The mode of trafficking named by most respondents was trafficking by air (30 countries) followed by trafficking by mail (24 countries), without any regional variations.



# U. S. Overview & Experience



# United States: Prevalence of Drug and NPS Use Among 12th Graders (2010 – 2011)



Source: data from the MTF Survey 2010-2011

Base: 12th graders %

Question on synthetic cannabinoids was introduced in 2011 for the first time



## Identified Synthetic Compounds in the U.S.

As of October 15, 2013, the U.S. has encountered:

- > 99 synthetic cannabinoids
- > 52 synthetic cathinones
- ➤ 89 other compounds (2C compounds, tryptamines, piperazines, etc.)

### 240 Compounds and Counting !!!!



#### 'Spice' makers alter recipes to sidestep state laws banning synthetic marijuana



Rob Ostermaier/Daily Press - Police show what they suspect is "spice," confiscated during a raid on Outer Edge Gifts in Hampton, Va., on April 5.

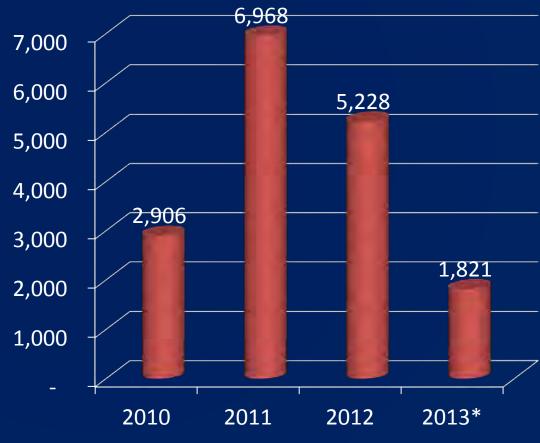


#### Calls to U.S. Poison Control Centers

American Association of Poison Control Centers (AAPCC) Reporting

Calls to poison control centers for exposures to synthetic marijuana (synthetic cannabinoids)

#### **Synthetic Cannabinoids**



U.S. Drug Enforcement Administration / Operations
Division / Office of Diversion Control

\*As of August 31, 2013

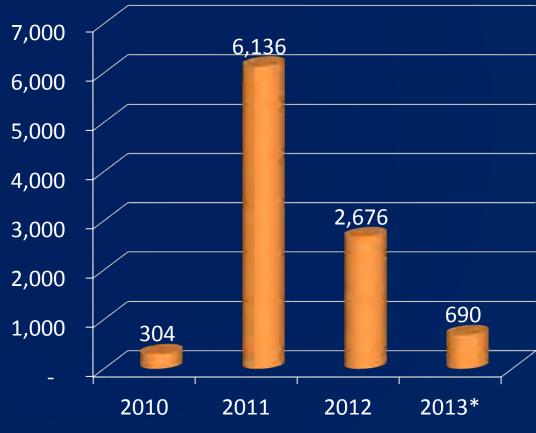


#### Calls to U.S. Poison Control Centers

American Association of Poison Control Centers (AAPCC) Reporting

Calls to poison control centers for exposures to bath salts (synthetic cathinones)

#### **Synthetic Cathinones**



U.S. Drug Enforcement Administration / Operations
Division / Office of Diversion Control

\*As of August 31, 2013



# Public Safety Concerns

- ➤ Driving Under the Influence of Drugs (DUIDs) with fatalities
- Suicides
- > Homicide-Suicide
- Overdoses
  - Emergency Department visits
  - First Responders
- > Drugs abused to evade drug screens
  - > 30-35% of juveniles in drug court tested positive
  - > Individuals subjected to routine drug screens
    - ➤ Probationer / parolees



# Warning!

#### Bangor Daily News

Bangor man on bath salts carried assault-style rifle through city, police say

By Nok-Noi Ricker, BDN Staff Posted July 27, 2011, at 12:50 p.m.

the man's ex-girlfriend told police at about 7:30 p.m. Tuesday that he had used bath salts and was "stating that people were coming out of his mattress,"

When Bangor pole Walter Street apar Police searched the Street a few minut "When questioned he stated that the two pieces wrapped 223 [caliber] amm He did not tell pothe gun."

A local agent of ti interviewed the suspect.



lard, went into the man's

lice,

oath

orn found the man on Buck

l did in fact find an M4 rifle in e and 18 separate rounds of

said, adding, "we did confiscate

ong with Bangor police,

The man was released Tuesday evening. The case is being reviewed for possible state and-or federal charges, Edwards said.



## First Responder Encounters

- Altered mental status presents as severe panic attacks, agitation, paranoia, hallucinations, and violent behavior (e.g., self-mutilation, suicide attempts, and homicidal activity). (Spiller et al., Clinical Toxicology 2011)
  - climbing into the attic of the home with a gun to kill demons that were hiding
  - breaking all the windows in a house and wandering barefoot through the broken glass
  - jumping out of a window to flee from non-existent pursuers; requiring electrical shock (Taser) and eight responders to initially subdue the patient
  - repeatedly firing guns out of the house windows at "strangers" who were not there
- Bath salts use tied to three Bangor (Maine) deaths. (Richter, JEMS 2012)
- Bath salt abuse: new designer drug keeps EMS crews busy nationwide. (Nevin, *JEMS* 2011)



## First Responders (Cont.)

#### Drug Endangered Children:

- Leaving a 2-year-old daughter in the middle of a highway because she had demons (Spiller et al., Clinical Toxicology 2011)
- A drug-intoxicated couple hallucinated they were being burglarized, began shooting into walls. Officers found weapons in every room, and a paranoid parent huddled inside the bathroom with two young children and a loaded .357 Magnum (Macher, American Jails 2011)
- Northeast PA, couple charged with multiple offenses for stabbing at "90-people living in their walls" with 5-year old present (*Times-Leader.com*, Mar 21, 2011)



# Synthetic Drug "Manufacturing Facility"?



U.S. Drug Enforcement Administration / Operations Division / Office of Diversion Control





# Ready to Ship...







# Control Efforts: Using all the "Tools" Available









## Synthetic Drugs: U.S. State Controls





# U.S. Federal Scheduling & Rescheduling Procedures

Placement of a substance into one of the U.S. Federal Controlled Substance Act (CSA) schedules can be done by statute or through the administrative process.

- Estatute: Congress may designate a substance a controlled substance or reschedule a drug within the scheduling hierarchy by passing legislation. This, by far, is the easiest method in which to add, remove or transfer a substance between schedules.
- Administrative Process: The Attorney General, by rule, (using his administrative authority) to add, remove or transfer a substance between schedules. The legal definition of control, "...means to add a drug or other substance, or immediate precursor, to a schedule...whether by transfer of another schedule or otherwise". 21 USC 802(5)



## Federal Temporary Scheduling

- ➤ Because of the lack of effective legislative controls to combat the synthetic problem early on, federally we looked to temporary scheduling as a solution
- Requires an AG finding (delegated down to DEA) that the scheduling of a substance in schedule I on a temporary basis is necessary to avoid an imminent hazard to the public safety
- ➤ ...and the substance is not listed in any other schedule in Section 21 USC 812 or no exemption or approval is in effect under the FDCA



# Federal Temporary Scheduling (Comprehensive Crime Control Act of 1984)

As set forth under 21 U.S.C 811(h), three factors (4, 5 &6) under the CSA (21 U.S.C. 811(c)) are to be considered in the evaluation

- 1. Its actual or relative potential for abuse
- 2. Scientific evidence of its pharmacological effects
- 3. The state of current scientific knowledge regarding the substance
- 4. Its history and current pattern of abuse
- 5. The scope, duration, and significance of abuse
- 6. What, if any, risk there is to the public health
- 7. Its psychic or physiological dependence liability
- 8. Whether the substance is an immediate precursor of a substance already controlled



## Federal Temporary Scheduling Process

- > DEA collects information from law enforcement and public health officials regarding encounters and evaluates this information relative to the three factors required for temporary scheduling.
- ➤ Once sufficient information has been collected, a letter is transmitted from DEA to the U.S. Department of Health & Human Services (DHHS) to communicate intention to temporary schedule [and to verify no active new drug applications (NDAs) or investigations drug applications (INDs) for the proposed substances filed].



## Federal Temporary Scheduling Process

- DEA letter of intent to DHHS, solicits a comment to control these substances within 30 days. Based on the DHHS response, a "Notice of Intent" can be published in the U.S. Federal Register with a "Final Order" published at minimum 30-days after the "Notice of Intent".
- As there is no "comment period" provided for temporary scheduling, civil and criminal sanctions applicable to the manufacture, possession, importation, and exportation are effective upon publication of the "Final Order".

# U.S. Federal Temporary Scheduling Actions to Date Relative to Synthetic Drugs



Federal Register/Vol. 78, No. 71/Friday, April 12, 2013/Proposed Rules

Issued in Washington, DC, on April 4, 2013. Gary A. Norek,

Manager, Airspace Policy and ATC Procedures Group. [FR Doc. 2013–08546 Filed 4–11–13; 8:45 am] BRLING CODE 4810–13–P

### DEPARTMENT OF JUSTICE

#### Drug Enforcement Administration

21 CFR Part 1308 [Docket No. DEA-373]

Schedules of Controlled Substances: Temporary Placement of Three Synthetic Cannabinoids Into Schedule

AGENCY: Drug Enforcement Administration, Department of Justice. ACTION: Notice of Intent.

SUMMARY: The Deputy Administrator of the Drug Enforcement Administration (DEA) is issuing this notice of intent to temporarily schedule three synthetic cannabinoids into the Controlled Substances Act (CSA) pursuant to the temporary scheduling provisions of 21 U.S.C. 811(h). The substances are 1pentyl-1H-indol-3-yl)(2,2,3,3tetramethylcyclopropyl)methanone (UR-144), 1-(5-fluoro-pentyl)-1*H*-indol-3-v11(2.2.3.3tetramethylcyclopropyl)methanone (5fluoro-UR-144; XLR11) and N-(1adamantyl)-1-pentyl-1H-indazole-3-carboxamide (APINACA, AKB48). This action is based on a finding by the Deputy Administrator that the placement of these synthetic cannabinoids into Schedule I of the CSA s necessary to avoid an imminent hazard to the public safety. Any final

Register and may not be issued prior to May 13, 2013. Any final order will impose the administrative, civil, and criminal sanctions and regulatory controls of Schedule I substances under the CSA on the manufacture, distribution, possession, importation, and exportation of these synthetic cannabinoids.

order will be published in the Federal

FOR FURTHER INFORMATION CONTACT: John W. Partridge, Executive Assistant, Office of Diversion Control, Drug Enforcement Administration; Mailing Address: 8701 Morrissette Drive, Springfield, Virginia 22152, telephone (202) 307–7165.
SUPPLEMENTARY INFORMATION:

#### Background

Section 201 of the CSA (21 U.S.C. 811) provides the Attorney General with

the authority to temporarily place a substance into Schotfulle 1 of the CSA for two years without regard to the requirements of 21 U.S.C. 8.11(b); if he finds that such action is necessary to avoid imminent hazard to the public safety. 21 U.S.C. 8.11(b). In addition, if proceedings to control a substance are initiated under 21 U.S.C. 8.11(a)(t), the Attorney General may extend the

temporary scheduling up to one year. When the necessary findings are made, a substance may be temporarily scheduled it is not listed in any other scheduled if it is not listed in any other schedule under section 202 of the CSA exemption or approval in effect under section 505 of the Federal Food, Drug, and Cosmetic Act (FDaC Act) (21 U.S.C. 355) for the substance. The Altorney General has delegated his subtority under 21 U.S.C. 811 to the Administrator of IDEA, who in turn has Administrator of IDEA, and the Deputy Administrator of DEA, 28 CFR 0.100, Appendix to Subspart R.

Section 201(h)(4) of the CSA (21 U.S.C. 811(h)(4)) requires the Deputy Administrator to notify the Secretary of the Department of Health and Human Services (HHS) of his intention to temporarily place a substance into Schedule I of the CSA.1 The Deputy Administrator has transmitted notice of his intent to place UR-144, XLR11, and AKB48 in Schedule I on a temporary basis to the Assistant Secretary by letter dated February 14, 2013. The Assistant Secretary responded to this notice by letter dated March 14, 2013 (received by DEA on March 21, 2013), and advised that based on review by the Food and Drug Administration (FDA), there are currently no investigational new drug applications or approved new drug applications for UR-144, XLR11, or AKH48. The Assistant Secretary also stated that HHS has no objection to the temporary placement of UR-144, XLR11 or AKB48 into Schedule I of the CSA. DEA has taken into consideration the Assistant Secretary's comments. As UR-144 XLR11 and AKRAR are not currently listed in any schedule under the CSA, and as no exemptions or approvals are in effect for LIR-144

\*\*Bicazon the Scardiary of the Department of Heeliha and Hisman Sevince (HRIS) Six delignate to the A sociated Secretary for Heisth the Department the Associated Secretary for Heisth the Department of Heeliha and Hisman Sevinces the admirt yet on also dismetic drug schooling recommendations, reference to the Secretary That who are placed with "Assistant Secretary". As not there in a memorazament of medicarianting entered in the Residence to the Secretary" is Associated to the Heistonia Control of the Secretary's Association (Associated Secretary's Section 11). The Secretary's Section 11 of the Secretary Section 11 of the Secretary's Section 11 of the Secretary Section 11 of the Section 11 of t

XLR1, and AKB48 under Section 50s of the FD&C Act [21 U.S.C. 355], DEA believes that the conditions of 21 U.S.C. 811(h)(1) have been satisfied. Any additional comments submitted by the Assistant Secretary in response to this notification shall also be taken into consideration before a final order is published. 21 U.S.C. 81(fh)(4).

To make a finding that placing a substance temporarily into Schedule I of the CSA is necessary to avoid an imminent bazard to the public safety, the Deputy Administrator is required to consider three of the eight factors set forth in section 201(c) of the CSA (21 LSC, 681(c)). These factors are as current pattern of abuse; the scope, duration and significance of abuse; and what, if any, risk there is to the public health, 21 LSC, 681(c)[d.-C]. Consideration of these factors includes actual abuse, diversion from legitimate channels, and clandestine importation, manufacture, or distribution. 21 U.S.C.

A substance meeting the statutory requirements for temporary scheduling (21 U.S.C. 811(h)(1)) may only be placed in Schedule I. Substances in Schedule I are those that have a high potential for abuse, no currently accepted medical use in treatment in the United States (U.S.), and a lack of accepted safety for use under medical supervision, 21 U.S.C. 812(b)(1). Available data and information for UR-144, XLR11, and AKB48 indicate that these three synthetic cannabinoids have a high notential for abuse, no currently accepted medical use in treatment in the U.S., and a lack of accepted safety for use under medical supervision

While synthetic cannabinoids have

#### Synthetic Cannabinoids

been developed over the last 30 years for research purposes to investigate the cannabinoid system, no scientific literature referring to UR-144, XLR11 or AKB48 was available prior to these drugs identification in the illicit market. In addition, no legitimate non-research uses have been identified for these synthetic cannabinoids nor have they been approved by FDA for human consumption. These synthetic cannabinoids, of which 1-pentyl-1Hindol-3-v1)(2 2 3 3tetramethylcyclopropyl)methanone (UR-144), 1-(5-fluoro-pentyl)-1H-indoltotramothylevelopmonyl mothanogo (5. fluoro-UR-144; XLR11), and N-(1adamantyl)-1-pentyl-1H-indazole-3-carboxamide (APINACA, AKB48) are epresentative, are so-termed for their

A9-tetrahydrocannabinol (THC)-like

1-pentyl-3-(2,2,3,3-tetramethylcyclopropoyl)indole (UR-144), 1-(5-fluoro-pentyl)-3-(2,2,3,3-tetramethylcyclopropoyl)indole (5-fluoro-UR-144; XLR11) and N-(1-adamantyl)-1-pentyl-1H-indazole-3-carboxamide (APINACA, AKB48)

Background Information and Evaluation of 'Three Factor Analysis' (Factors 4, 5 and 6) for Temporary Scheduling

Drug and Chemical Evaluation Section, Office of Diversion Control, Drug Enforcement Administration, Washington, DC 20537

April 2013

#### Introduction

Since 2009, there has been a marked increase in the law enforcement encounters of various synthetic cannabinoids in the United States. Both law enforcement and public health reports suggest the sustained popularity of these substances in the designer drug market, most commonly abused as plant material adulterants. These associated products are often being sold as incense and labeled 'not for human consumption'. Additionally, these products are marketed as a "legal high" or "legal alternative to manijuana" and are readily available over the internet, in head shoos, or sold in convenience stores.

These substances have no accepted medical use in the United States and have been reported to produce adverse effects in humans. Chronic abuse of synthetic cannabinoids in general has been linked to adverse health effects including signs of addiction and withdrawal (Zimmermann et al., 2009; Muller et al., 2010), as well as numerous reports of emergency room admissions resulting from their abuse (Forrester et al., 2011; Hermanns-Clausen et al., 2012, SAMHSA, 2012).

1-pentyl-3-(2,2,3,3-tetramethylcyclopropoyl)indole (UR-144), 1-(5-fluoro-pentyl)-3-(2,3,3-tetramethylcyclopropoyl)indole (5-fluoro-UR-14, XIR11) and N-(1-adamantyl)-1-pentyl-1H-indazole-3-carboxamide (APINACA, AKB48) are synthetic cannabinoide (Figure 1) and are pharmacologically similar to the Schedule I hallucinogen delta-9-tetrahydrocannabinol ( $\Delta^0$ -THC). UR-144 was first developed as a research tool by Abbott laboratories (Frost et al., 2010). XIR11 and AKB48 were not designed as research tools, however began showing up in seizures as early as 2009. From January 2009 through April 03, 2013 according to the System to Retrieve Information on Drug

DEA/OD/ODE

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Apr. 12, 2013



# U.S. Federal Temporary Scheduling Actions Relative to Synthetic Drugs

To date, 8 Synthetic Cannabinoids, 3 Synthetic Cathinone, and 3 Phenethylamine Compounds have been controlled or in the process of being controlled

- > 5 Cannabinoid Compounds (March 2011 Final Order)
- > 3 Cathinone Compounds (October 2011 Final Order)
- > 3 Cannabinoid Compounds (May 2013 Final Order)
- ➤ 3 Phenethylamine Compounds [i.e. "NBOMe" products (October 2013 Notice of Intent)]

## U.S. Synthetic Drug Abuse Prevention Act of 2012

On July 9, 2012, the President signed the Synthetic Drug Abuse Prevention Act of 2012 (Public Law 112-144)

The law controlled 26 compounds into schedule I





## U.S. Synthetic Drug Abuse Prevention Act of 2012

- Defined the term "Cannabimimetic Agent" [any substance that is a cannabinoid receptor type 1 (CB1 receptor) agonist].
- Extends the maximum time that DEA may temporarily control a substance.
- Initial time period for temporary scheduling increased from 12 to 24 months / Extension period increased from 6 months to 12 months.



## U.S. Synthetic Drug Abuse and Prevention Act 2012

### **Cannabinoids**

- 1) AM2201
- 2) AM694
- 3) **CP-47,497**
- 4) CP-47,497
  - C8 homologue
- 5) JWH-018
- 6) JWH-073
- 7) JWH-081

- 8) JWH-200
- 9) JWH-019
- 10) JWH-250
- 11) JWH-122
- 12) JWH-203
- 13) JWH-398
- 14) SR-19
- 15) SR-18

### **Cathinones**

- 1) Mephedrone
- 2) MDPV

### **Phenethylamines**

- 1) 2C-E
- 2) 2C-D
- 3) 2C-C
- 4) 2C-I
- 5) 2C-T-2
- 6) 2C-T-4
- 7) 2C-H
- 8) 2C-N
- 9) 2C-P



# The Way Forward on the International Front

- > Working to identify major foreign based sources
- Working to sensitize partner nations regarding the threat and the need for international controls

Continue to work bilaterally and with international partners to look at coordinating global outreach and cooperation



## Case: 1:17-md-crop-day #: 281 F Filed: 10/14/19 225 of 228 Page ID #: 424614

## International Front / CND Resolutions

Enhancing International
Cooperation in the
Identification &
Reporting of NPS
(E/CN.7/2013/L.2/ March
2013)

United Nations

E/CN.7/2013/L.2/Rev.1



### **Economic and Social Council**

Distr.: Limited 14 March 2013

Original: English

Commission on Narcotic Drugs Fifty-sixth session Vienna, 11-15 March 2013

Agenda item 4

Implementation of the international drug control treaties

Australia, Croatia, El Salvador, Finland, Hungary, Israel, Japan, Mexico, New Zealand, Peru, Russian Federation, Thailand, Turkey, Ukraine, United Kingdom of Great Britain and Northern Ireland and United States of America: revised draft resolution

Enhancing international cooperation in the identification and reporting of new psychoactive substances

The Commission on Narcotic Drugs,

Recalling its resolution 48/1 of 11 March 2005, on promoting the sharing of information on emerging trends in the abuse of and trafficking in substances not controlled under the international drug control conventions.

Recalling also its resolution 53/11 of 12 March 2010, on promoting the sharing of information on the potential abuse of and trafficking in synthetic cannabinuous receptor agonists.

Recalling further its resolution 53/13 of 12 March 2010 on the use of "poppers" as an emerging trend in drug abuse in some regions,

Recalling its resolution 55/1 of 16 March 2012, on promoting international cooperation in responding to the challenges posed by new psychoactive substances,

Reiterating its concern at the number of potentially dangerous new psychoactive substances that continue to be marketed as legal alternatives to internationally controlled drugs, circumventing existing controls.

Concerned that emerging new psychoactive substances may have effects similar to those of internationally controlled drugs and may pose risks to public health and safety, and noting the need for additional data on the effects of these substances to be collected and shared.

V.13-81852 (E)





# The Way Forward on the International Front / CND Resolutions

### Major Tenants of Resolution:

- Encourages nations to take a comprehensive and coordinated approach to the detection, analysis, and identification of NPS
- Urges nations to share with one another information on the identification of NPS using, where appropriate, existing national and regional early warning systems and networks
- > Urges nations to include information on the potential adverse impacts and risks to public health and safety of new psychoactive substances through prevention & awareness to counter public perceptions on NPS



# The Way Forward on the International Front / CND Resolutions

### Major Tenants of Resolution (Continued):

- Encourages nations, and relevant international institutions, to share and exchange ideas, best practices, and experiences regarding new laws, regulations and restrictions, to attack the NPS issue
- ➤ Urges the UNODC to continue to develop a voluntary electronic portal for national forensic and/or drug testing laboratories to enable timely and comprehensive sharing of information on NPS (an early warning system)



## Thank You